REPORT OF AUDIT BOROUGH OF ANDOVER COUNTY OF SUSSEX DECEMBER 31, 2021

BOROUGH OF ANDOVER, N.J.

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BOROUGH OF ANDOVER

PART I

REPORT OF AUDIT ON FINANCIAL STATEMENTS AND SUPPLEMENTARY DATA YEAR ENDED DECEMBER 31, 2021



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INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of the Borough Council Borough of Andover Andover, New Jersey 07821

Report on the Financial Statements

Adverse Opinion on U.S. Generally Accepted Accounting Principles

We have audited the accompanying balance sheets – regulatory basis of the various funds and account group of the Borough of Andover in the County of Sussex, as of December 31, 2021 and 2020, the related statement of operations and changes in fund balance – regulatory basis for the years then ended, and the related statement of revenues -regulatory basis and the statement of expenditures – regulatory basis of the various funds for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the Borough's basic financial statements as listed in the table of contents.

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the accompanying financial statements referred to above do not present fairly the financial position of each fund of the Borough of Andover as of December 31, 2021 and 2020, or changes in financial position for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS), the audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division") and Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Borough of Andover, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse audit opinion.



Honorable Mayor and Members of the Borough Council Page 2.

As described in Note 1 of the financial statements, the financial statements are prepared by the Borough of Andover on the basis of the financial reporting provisions prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements of New Jersey.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above, present fairly, in all material respects, the regulatory basis balances sheets and account group as of December 31, 2021 and 2020, the regulatory basis statements of operations for the years then ended and the regulatory basis statements of revenues and expenditures and changes in fund balance for the year ended December 31, 2021 in accordance with the basis of financial reporting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey as described in Note 1.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Borough of Andover's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

Honorable Mayor and Members of the Borough Council Page 3.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
 that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
 effectiveness of the Borough's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Borough's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Matters

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Borough of Andover's basic financial statements. The supplementary information listed in the table of contents and the letter of comments and recommendations section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information listed in the table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance



Honorable Mayor and Members of the Borough Council Page 4.

with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information listed in the table of contents is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The letter of comments and recommendations section has not been subject to the auditing procedures applied in the audit of the basic financial statements and accordingly, we do not express an opinion or any form of assurance thereon.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated August 22, 2022 on our consideration of the Borough of Andover's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Borough of Andover's internal control over financial reporting and compliance.

Steven D. Wielkotz, C.P.A.

Registered Municipal Accountant

No. CR00413

WIELKOTZ & COMPANY, LLC

Certified Public Accountants Pompton Lakes, New Jersey

August 22, 2022



Comparative Balance Sheet - Regulatory Basis

Current Fund

December 31,

	Ref.	<u>2021</u>	<u>2020</u>
Assets		;	
Current Fund:			
Cash	A-4	470,463.37	545,574.40
4 -		470,463.37	545,574.40
Due From State of New Jersey:			
Senior Citizen and Veteran Deductions	A-9	1,557.29	1,807.29
:		472,020.66	547,381.69
Receivables and Other Assets with Full Reserv	es;		
Delinquent Taxes Receivable	A-5	63,488,38	58,582.90
Tax Title Liens Receivable	A-6	44,806.54	47,806,27
Property Acquired for Taxes -		. , , , , , , ,	• ,
Assessed Valuation	A-7	391,400.00	391,400.00
Interfund Receivables:	,		,
Federal and State Grants Receivable	A-10		21,355.03
Animal Control Trust Fund	A-10	68.40	21,555,05
General Capital Fund	A-10	144,880.64	3,250.00
Water Operating Fund	A-10	6,440.98	2,220.00
· (11 10	651,084.94	522,394.20
Deferred Charges:			<i>022,03</i> 1120
Operating Deficit	A-23	7,986.52	
operating Delian	11 23	1,500.52	
		1,131,092.12	1,069,775.89
' .		1,131,092.12	1,002,773.02
Federal and State Grant Fund:			
Cash			
Grants Receivable	A-18	179,091.59	162,990.48
Due From Current Fund	A-17	5,063.57	102,550110
Test Tom Outline Land	21 1,	184,155.16	162,990.48
* E *		:	102,220,70
, },		1,315,247.28	1,232,766.37
1		1,010,017,00	1,202,100,01

Comparative Balance Sheet - Regulatory Basis

Current Fund

December 31,

	<u>Ref.</u>	<u>2021</u>	<u>2020</u>
Liabilities, Reserves and Fund Balance		: :	
Current Fund:		•	
Appropriation Reserves:	A-3;A-11	86,563,24	98,357.29
Reserve for Encumbrances	A-11;A-21	7,774.99	23,751.19
Interfunds Payable:		* -	
Federal and State Grant Fund	A-10	5,063.57	
Animal Control Trust Fund	A-10	•	265.80
Water Operating Fund	A-10		1,779.50
Tax Overpayments	A-12	11,113.44	14,484.15
Accounts Payable	A-12	19,294.87	
Due To State of New Jersey:			
Training Fees	A-12	460.00	521.00
Marriage Surcharge	A-12	25.00	
Reserve for:		2	
Master Plan	A-12	8,507.79	8,507.79
Liquidatation of Tax Title Liens	A-12	5,000.00	5,000.00
Revaluation	A-12	5,000.00	5,000.00
Payroll Deductions Payable		ŧ	
Prepaid Taxes	A-13	10,940.70	2,133.36
County Taxes Payable	A-14	699.63	17.66
		160,443.23	159,817.74
Reserve for Receivables	Contra	651,084.94	522,394.20
Fund Balance	A-1	319,563.95	387,563.95
		1,131,092.12	1,069,775.89
Federal and State Grant Fund:		<u>2</u> ₩	
Interfund Payable - Current Fund	A-17	:	21,355.03
Appropriated Reserve for Grants	A-19	182,832.65	141,634.94
Unappropriated Reserves	A-20	0.51	0.51
Encumbrances Payable	A-22	1,322.00	
		184,155.16	162,990.48
		1,315,247.28	1,232,766.37

Comparative Statement of Operations and Changes in Fund Balance - Regulatory Basis

Current Fund

Year Ended December 31,

	Ref.	2021	2020
Revenues and Other Income:		•	
Fund Balance Utilized	A-2	68,000.00	68,000.00
Miscellaneous Revenue Anticipated	A-2	203,844.41	516,609.76
Receipts from Delinquent Taxes	A-2	65,537.35	35,043.67
Receipts from Current Taxes	A-2	1,882,100.86	1,953,500.42
Non-Budget Revenue	A-2	38,646.08	22,328.63
Other Credits to Income:		ÿ ₹ -	
Interfunds Returned	A-10	24,605.03	7,351.25
Statutory Excess-Animal Control Trust Fund	A-10	400.00	
Unexpended Balance of			
Appropriation Reserves	A-11	49,864.16	39,194.20
Various Reserves Canceled			1,441.03
Total Revenues and Other Income		2,332,997.89	2,643,468.96
		1:	
Expenditures:		,	
Budget and Emergency Appropriations:			
Operations - Within Caps:			
Salaries and Wages	A-3	156,690.00	140,434.00
Other Expenses	A-3	197,989.00	198,752.00
Deferred Charges and Statutory		\$ * •	
Expenditures - Municipal - Within Caps	A-3	30,967.00	23,235.00
Operations - Excluded From CAPS:			
Salaries and Wages	A-3	13,796.00	13,797.00
Other Expenses	A-3	89,335.65	110,353.00
Capital Improvements - Excluded from Caps	A-3	72,750.00	384,500.00
Municipal Debt Service - Excluded from Caps	A-3	2,220.00	28,350.00
Deferred Charges and Statutory			
Expenditures - Municipal - Outside Caps	A-3	20,000.00	
Interfund Advances	A-10	151,390.02	24,605.03
County Taxes including Added Taxes	A-14	374,391.39	400,783.85
Local and Regional School Taxes	A-15	1,211,272.00	1,261,385,00
Municipal Open Space Taxes	A-16	20,183.35	20,198.86
Total Expenditures		2,340,984.41	2,606,393.74
•			
Statutory Excess to Fund Balance	A-23	(7,986.52)	37,075.22
Deficit in Operations to be raised in Budget of Succeeding Year		7,986.52	
2 - Land III of Canada III 2 and Canada III 2 and Canada II and Canada I		, , , , , , , , , , , , , , , , , , , ,	
Fund Balance, January 1,	A;A-1	387,563,95	418,488.73
		387,563.95	455,563.95
Decreased by:			
Fund Balance Utilized as Budget Revenue		68,000.00	68,000.00
Fund Balance, December 31,	Α	319,563.95	387,563.95
		≱ 4	

Statement of Revenues - Regulatory Basis

Current Fund

	Ref.	Budget	Realized	Excess or (Deficit)
Fund Balance Anticipated	A-1	68,000.00	68,000.00	
Miscellaneous Revenues:			\$ 2 E	
Licenses:				
Alcoholic Beverages	A-8	890,00	891.88	1.88
Fines and Costs:				
Municipal Court	A-8	1,700.00	930.88	(769.12)
Energy Receipts Tax	A-8	127,232.00	127,232.00	
Uniform Construction Code Fees	A-8	8,000.00	11,703.00	3,703,00
Land Use/Zoning Secretary Sandyston Township	A-8	17,054.00	17,385.00	331.00
Public and Private Revenues:				-
NJ Transportation Trust Fund	A-18	29,750.00	29,750.00	
Recycling Tonnage Grant	A-18	11,951.65	11,951.65	. 49
Clean Communities	A-18	4,000.00	4,000.00	4
Total Miscellaneous Revenues	A-1	200,577.65	203,844.41	3,266.76
Receipts from Delinquent Taxes	A-1;A-2	48,000.00	65,537.35	17,537.35
Subtotal General Revenues	ŕ	316,577.65	337,381.76	20,804.11
Amount to be Raised by Taxes for Support of		·	\$ <u>\$</u>	,
Municipal Budget-Local Tax for Municipal Purposes			* . :	•
Including Reserve for Uncollected Taxes	A-2	349,437.00	358,521.12	9,084.12
Budget Totals		666,014.65	695,902.88	29,888.23
Non-Budget Revenue	A-1;A-2		38,646.08	38,646.08
·.		666,014.65	734,548.96	68,534.31
•		A-3		

Statement of Revenues - Regulatory Basis

Current Fund

Year Ended December 31, 2021

Analysis of Realized Revenues	Ref.		
Revenue from Collections	A-1;A-5		1,882,100.86
Allocated to School and County Taxes	A-5		1,605,846.74
Balance for Support of Municipal			
Budget Appropriations			276,254.12
Add: Appropriation - Reserve for			
Uncollected Taxes	A-3		82,267.00
Amount for Support of Municipal			
Budget Appropriations	A-2		358,521.12
Receipts from Delinquent Taxes:			1.
Delinquent Taxes			**
Taxes Receivable	A-5		56,913.57
Tax Title Liens Receivable	A-6		8,623.78
	A-2		65,537.35
Analysis of Non-Budget Revenues			
	<u>Ref.</u>		••
Miscellaneous Revenues Not Anticipated:			
Revenues Accounts Receivable:			•
Clerk/Board of Health/Land Use/Zoning	A-8	7,715.00	•
Tax Collector / Interest & Costs on Taxes	A-8	14,848.61	85
Interest on Investments	A-8	531.84	Be see a
			23,095.45
Cable T.V. Franchise Fee		1,717.00	
Miscellaneous		1,709.63	
Vacant Property		12,000.00	• •
Vet. & Sr. Citizen Admin. Fees		124.00	:
·	A-4		15,550.63
•	A-2		38,646.08

Borough of Andover, N.J.

Statement of Expenditures - Regulatory Basis

Current Fund

Year Ended December 31, 2021

Budget After

General Appropriations	Ref.	Budget	Modification	Charged	Reserved	Cancelled
Operations - within "CAPS"						
General Government:						
Mayor and Committee						
Salaries and Wages		19,175.00	19,339.00	19,338.23	0.77	
Other Expenses		2,700.00	2,700.00	2,483.17	216.83	
Municipal Clerk						
Salaries and Wages		51,435.00	52,060.93	52,060.93		
Other Expenses		7,740.00	8,740.00	8,631.19	108.81	
Financial Administration						
Salaries and Wages		17,340.00	18,785.99	18,785.99		
Other Expenses		4,200.00	3,200.00	2,449.26	750.74	
Audit Services		14,900.00	14,900.00		14,900.00	
Computer Services		8,500.00	8,500.00	8,202.97	297.03	
Collection of Taxes						
Salaries and Wages		1,700.00	1,700.39	1,700.39		
Other Expenses) 		¥	
Assessment of Taxes						
Salaries and Wages		12,412.00	12,412.33	12,412.33		
Other Expenses		650.00	650.00	650.00		
Revaluation		5,000.00	5,000.00	120.13	4,879.87	
Legal Services and Costs						
Other Expenses		11,000.00	11,000.00	2,123.59	8,876.41	
Engineering Services and Costs						

Borough of Andover, N.J.

Statement of Expenditures - Regulatory Basis

Current Fund

Cancelled					
<u>Reserved</u> 1,580.37	0.23 141.10 6,000.00	97.14	11.00 670.00	300.00	6,777.91
Charged 4,819.63	7,076.77	6,375.00 402.86 32,098.00	4,199.00 4,716.00 3,634.00	672.20 458.00	6,000.00 8,222.09 4,000.00
Budget After Modification 6,400.00	7,077.00 4,250.00 6,000.00	6,375.00 500.00 32,098.00	4,210.00 5,386.00 4,326.27	300.00	6,000.00 15,000.00 4,000.00
<u>Budget</u> 5,000.00	7,077.00 4,250.00 6,000.00	5,254.00 300.00 32,098.00	4,210.00 5,386.00 4,774.00	500.00 672.00 600.00	6,000.00 15,000.00 4,000.00
Other Expenses	Master Plan/Housing Code Enforcement	Salaries and Wages Other Expenses Insurance General Liability	Fire Department ESIP Insurance Worker's Compensation Insurance Police: Salaries and Wages Crossing Guards	Other Expenses Crossing Guards Emergency Management Services: Salaries and Wages Other Expenses Public Safety:	Aid to Volunteer Fire Co Contribution Aid to Volunteer Fire Co Fire Equipment Maintenance First Aid Organization - Contribution

The accompanying "Notes to Financial Statements" are an integral part of these financial statements.

Borough of Andover, N.J.

Statement of Expenditures - Regulatory Basis

Current Fund

Cancelled																						
Reserved		45.00	10.00		8,160.00		112.16		00.96		684.38	406.18				342.66		164.00	36.00		27.07	435.04
Charged		805.00			440.00		10,887.84		5,904.00		4,119.62	7,293.82			1,172.02	357.34		2,934.00			8,847.00	5,864.96
Budget After <u>Modification</u>		850.00	10.00		8,600.00		11,000.00		6,000.00		4,804.00	7,700.00			1,172.02	700.00		3,098.00	36.00		8,874.07	6,300.00
Budget		850.00	10.00		10,000.00		11,000.00		6,000.00		4,804.00	7,000.00			1,172.00	700.00		3,098.00	200.00		13,120.00	4,700.00
Ref.																						
General Appropriations	Uniform Fire Safety Act (Ch. 383, P.L. 1983):	Salaries and Wages	Other Expenses	Streets and Roads:	Road Equipment Repair & Maintenance	Sanitation:	Garbage Collection (P.L. 1987 - Ch. 74)	Recycling	Other Expenses	Public Buildings and Grounds	Salaries and Wages	Other Expenses	Health and Welfare	Board of Health	Salaries and Wages	Other Expenses	Animal Control	Salaries and Wages	Other Expenses	Parks and Playgrounds	Salaries and Wages	Other Expenses

The accompanying "Notes to Financial Statements" are an integral part of these financial statements.

Borough of Andover, N.J.

Statement of Expenditures - Regulatory Basis

Current Fund

Reserved Cancelled		1,004.39	730.41	476.61	699.52			0.15	10.00		20.00		325.00		405.00			60,631.85	60,631.85		2,364.67	58,267.18	
Res	,),(•	•	Ū										•			60,0	60,0		2,	58,	
Charged		695.61	11,569.59	723.39	2,300.48			10,191.85			2,380.00		525.00		1,295.00			294,047.15	294,047.15		154,325.33	139,721.82	
Budget After Modification	1	1,700.00	12,300.00	1,200.00	3,000.00			10,192.00	10.00		2,400.00		850.00		1,700.00			354,679.00	354,679.00		156,690.00	197,989.00	
Budget		1,700.00	13,000.00	2,000.00	3,000.00			10,192.00	10.00		1,700.00		850.00		1,700.00		500.00	355,179.00	355,179.00		157,325.00	197,854.00	
Ref.																					A-1	A-1	
General Appropriations	Celebration of Public Events	Other Expenses	Electricity	Telephone	Natural Gas	State Uniform Construction Code:	Construction Code Official/Building Inspector	Salaries and Wages	Other Expenses	Plumbing Sub Code Official	Salaries and Wages	Fire Sub Code Official	Salaries and Wages	Electrical Sub Code Official	Salaries and Wages	Unclassified:	Municipal Alliance	Total Operations Within "CAPS"	Within "CAPS"	Detail:	Salaries and Wages	Other Expenses	

The accompanying "Notes to Financial Statements" are an integral part of these financial statements.

Borough of Andover, N.J.

Statement of Expenditures - Regulatory Basis

Current Fund

Cancelled									:						
Reserved		5,106.78		5,155.66	65,787.51						20,652.97				0.07
Charged		12,037.00 13,723.22 51.12	21:10	25,811.34	319,858.49	,		8,000.00			6,347.03		25,500.00		13,795.93
Budget After Modification		12,037.00 18,830.00	00:001	30,967.00	385.646.00			8,000.00			27,000.00		25,500.00		13,796.00
Budget		12,037.00 18,830.00	00.001	30,967.00	386.146.00			8,000.00	÷		27,000.00		25,500.00		13,796.00
Ref.			'	A-1		•									
General Appropriations	Deferred Charges and Statutory Expenditures- Municipal Within "CAPS" Statutory Expenditures Contribution to:	Public Employees' Retirement System Social Security System (O.A.S.I.)	Unemployment Compensation instruments Total Deferred Charged and Statutory	Expenditures - Municipal within "CAPS"	Total General Appropriations for Municipal Purnoses within "CAPS"	Operations - Excluded From "CAPS"	Interlocal Municipal Service Agreements:	Other Expenses	County of Sussex	Road Repairs and Maintenance	Other Expenses	Municipal Court - Andover Township	Other Expenses	Land Use/Zoning Secretary	Sandyston Township - Salaries and Wages

The accompanying "Notes to Financial Statements" are an integral part of these financial statements.

Borough of Andover, N.J.

Statement of Expenditures - Regulatory Basis

Current Fund

Year Ended December 31, 2021

ged Reserved Cancelled	12,384.00	66,026.96 20,653.04	377.31 122.69	11,951.65	4,000.00	16,328.96	82,355.92 20,775.73	13,795.93	68,559.99 20,775.66	17,000.00	13,000.00
Charged		99	w	11,9	4,0	16,3	82,3	13,7	68,5	17,0	15,0
Budget After Modification	12,384.00	86,680.00	500.00	11,951.65	4,000.00	16,451.65	103,131.65	13,796.00	89,335.65	17,000.00	13,000.00
Budget	12,384.00	86,680.00			4,000.00	4,000.00	90,680.00	13,796.00	76,884.00	17,000.00	13,000.00
Ref.								A-1	A-1		
General Appropriations Financial Administration	Wantage Township - Other Expense Tax Collector - Wantage Township Other Expenses	COVID 19 Total Other Operations - Excluded From "CAPS"	Public and Private Programs Offset By Revenues Municipal Alliance on Drug and Alcohol Abuse Local Share	Recycling Tonnage Grant- Reserve Other Expenses	State of N.J. Clean Communities Grant Other Expenses	Total Public and Private Programs Offset By Revenues	Total Operations - Excluded from "CAPS" Detail:	Salaries and Wages	Other Expenses	Capital Improvements - Excluded From "CAPS" Capital Improvement Fund Purchase Fire Truck	Improvements to Parks

Borough of Andover, N.J.

Statement of Expenditures - Regulatory Basis

Current Fund

Year Ended December 31, 2021

NJ Transportation Trust Fund Authority Act Total Capital Improvements Excluded from "CAPS" Municipal Debt Service-Excluded from "CAPS" Payment of Bond Anticipation Notes Interest on Notes Total Municipal Debt Service - Excluded from "CAPS" A-1 29,750.00 2,220.00 Total Municipal Debt Service - Excluded from "CAPS" A-1 2,220.00 A-1 2,0000.00	.00 <u>29,750.00</u> .00 <u>72,750.00</u>			
A-1 — A-1 — — — — — — — — — — — — — — — — — — —		$\frac{0}{0} \frac{29,750.00}{72,750.00}$		
	.00 2,220.00 .00 2,220.00	$\frac{0}{0} \frac{2,220.00}{2,220.00}$		
	.00 20,000.00	0 20,000.00		
Total General Appropriations for Municipal Purposes Excluded from "CAPS" 185,650.00	.00 198,101.65	5 177,325.92	20,775.73	
Subtotal General Appropriations Reserve for Uncollected Taxes Total General Appropriations 571,796.00 82,267.00 654,063.00	.00 583,747.65 .00 82,267.00 .00 666,014.65 A-2	5 497,184.41 0 82,267.00 5 579,451.41	86,563.24 86,563.24 A	
Analysis of Paid or Charged Reserve for Uncollected Taxes A-2 Cash Disbursed A-4 Federal and State Grant Fund A-19 Encumbrances Payable A-21		82,267.00 443,707.77 45,701.65 7,774.99		

Comparative Balance Sheet - Regulatory Basis

Trust Funds

December 31,

	Ref.	2021	<u>2020</u>
Assets			
Animal Control Trust Fund:			
Cash- Treasurer	B-1	1,420.40	1,278.40
Interfund - Current Fund	B-3	•	265.80
Due From - State of New Jersey	B-4	1.20	
		1,421.60	1,544.20
Other Trust Funds:			
Cash - Treasurer	B-1	131,336.25	157,435.30
	Б	101,000.20	107,400,00
		132,757.85	158,979.50
Lightitias Deserves & Freed Delenes			
Liabilities, Reserves & Fund Balance			
Animal Control Trust Fund:			
Reserve Animal Control Trust Fund		.	
Expenditures	B-2	1,353.20	1,372.40
Interfund - Current	B-3	68.40	
Due to State Department of Health	B-4		139.80
Prepaid Licenses	B-5		32.00
4		1,421.60	1,544.20
Other Trust Fund:			
Escrow Deposits	B-6	16,372.10	11,019.48
Reserve for Small Cities Revolving Loan	B-6	32,153.11	32,153.11
COAH	B-6	3,621.77	3,619.98
Open Space	B-6	44,028.64	41,520.29
Tax Sale Premiums	B-6	29,700.00	52,000.00
Snow Removal/Storm Recovery	B-6	4,960.18	14,696.32
Court POAA	B-6	50.00	48.00
Park Deposits	B-6	450.00	450.00
Payroll	B-6	0.45	1,928.12
		131,336.25	157,435.30
		132,757.85	158,979.50

Comparative Balance Sheet - Regulatory Basis

General Capital Fund

December 31,

	Ref.	<u>2021</u>	<u>2020</u>
<u>Assets</u> Cash	C-2;C-3	331,154.93	403,625.57
Deferred Charges to Future Taxation	0-2,0-3	331,131.33	100,020.01
Unfunded	C-5	125,000.00	160,000.00
		456,154.93	563,625.57
		<u> </u>	
Liabilities, Reserves and Fund Balance			
Interfund - Current Fund	C-4	144,880.64	3,250.00
Capital Improvement Fund	C-6	64,841.15	65,203.02
Improvement Authorizations:			
Funded	C-7	79,306.25	70,526.89
Unfunded	C-7	14,119.97	14,119.97
Reserve for:		<i>J</i>	
Purchase of Fire Truck	C-8		97,638.13
Improve, to Streets & Roads	C-8	36,798.57	36,798.57
Debt Service	C-8	36,500.00	36,500.00
Purchase Turnout Gear	C-8	8,382.03	8,262.67
Purchase of Fire Equipment	C-8	3,326.08	3,326.08
Improvements to Parks	C-8	48,064.21	48,064.21
Bond Anticipation Notes	C-9		160,000.00
Fund Balance	C-1	19,936.03	19,936.03
		456,154.93	563,625.57

Footnote C: There were Bonds and Notes Authorized But Not Issued of \$125,000.00 and \$-0-December 31, 2021 and 2020. See Exhibit C-10.

Comparative Schedule of Fund Balance - Regulatory Basis

General Capital Fund

	<u>Ref.</u>	<u>2021</u>	<u>2020</u>
Balance - December 31, 2020	C	19,936.03	19,936.03
Balance - December 31, 2021	C	19,936.03	19,936.03

Comparative Balance Sheet - Regulatory Basis

Water Utility Fund

December 31,

	Ref	<u>2021</u>	<u>2020</u>
Assets			
Operating Fund:			
Cash-Treasurer	D-4	157,912.95	139,978.56
Interfund - General Capital Fund	D-7		
Interfund - Current Fund	D-7		1,779.50
Interfund - Water Capital Fund	D-7		132.27
· · · · · · · · · · · · · · · · · · ·		157,912.95	141,890.33
Receivables with Full Reserves:			<u> </u>
Consumer Accounts	D-6	14,490.35	16,421.33
Total Operating Fund		172,403.30	158,311.66
Capital Fund:			
Cash	D-4;D-5	127,846.68	246,610.20
Due From Water Operating Fund	,	127,010,00	,
Fixed Capital*	D-8	399,579.41	399,579.41
Fixed Capital Authorized and Uncompleted*	D-9	312,628.40	253,700.00
Interfund - Water Operating Fund	D-7	8,707.58	•
Due From State of N.J ARP	D-18	29,464.20	
Total Capital Fund		878,226.27	899,889.61
Total Assets		1,050,629.57	1,058,201.27
TOUT LYDDOLD		1,030,029.37	1,030,201.27

^{*} The fixed capital reported is taken from the municipal records and does not necessarily reflect the true condition of such fixed capital.

Comparative Balance Sheet - Regulatory Basis

Water Utility Fund

December 31,

	Ref	<u>2021</u>	2020
Liabilities, Reserves and Fund Balance			<u> </u>
Operating Fund:		; 	
Appropriation Reserve		₹	
Unencumbered	D-3;D-10	16,592,32	32,281.46
Encumbered	D-3;D-10	1,212.50	781.17
Interfund - Current Fund	D-7	6,440.98	
Interfund - Water Capital Fund	D-7	8,707.58	
Water Rent Overpayments	D-11	7,543.29	6,811.92
Accrued Interest on Bond Anticipation Notes	D-12	7,596.83	7,596.83
· · · · · · · · · · · · · · · · · · ·		48,093.50	47,471.38
Reserve for Receivables	Contra	14,490.35	16,421.33
Fund Balance	D-1	109,819.45	94,418.95
Total Operating Fund		172,403.30	158,311.66
Capital Fund:			
Interfund - Water Operating Fund	D-7		132,27
Improvement Authorizations:	D-7		1,72,27
Funded	D-13	31,896.61	123,563,66
Reserve for Water Tower	D-14	8,707.58	123,303,00
Reserve for Water Meters	D-14	68,238.57	65,738.57
Capital Improvement Fund	D-15	57,175.70	57,175.70
Reserve for Amortization	D-16	431,079.41	431,079.41
Reserve for Deferred Amortization	D-17	281,128,40	222,200.00
Total Capital Fund	25 2,	878,226.27	899,889.61
Tom Outrant I min		010,440,41	077,007.01
Total Liabilities, Reserves and Fund Balances		1,050,629.57	1,058,201.27

Footnote: There were no Bonds and Notes Authorized But Not Issued on December 31, 2021 and 2020.

Comparative Statement of Operations and Changes in Fund Balance - Regulatory Basis

Water Utility Operating Fund

Year Ended December 31,

	Ref.	2021	<u>2020</u>
Revenue and Other Income Realized:			
Operating Surplus Anticipated	D-2	18,368.00	25,755.00
Rents	D-2	105,719.85	104,500.53
Non-Budget Revenues	D-2	1,448.61	3,998.94
Other Credits to Income:		r	·
Unexpended Balance of			
Appropriation Reserves	D-10	26,600.04	922.70
Total Income		152,136.50	135,177.17
Expenditures:			
Operating	D-3	92,506.98	96,910.00
Capital Improvements	D-3	22,500.00	22,500.00
Deferred Charges and		:	
Statutory Expenditures	D-3	3,361.02	1,345.00
Total Expenditures		118,368.00	120,755.00
			, , , , , , , , , , , , , , , , , , , ,
Statutory Excess to Surplus		33,768.50	14,422.17
		÷	
Fund Balance - January 1,	D;D-1	94,418.95	105,751.78
		128,187.45	_
Decreased by:			
Utilized as Anticipated Revenue	D-1	18,368.00	25,755.00
	f	* 1	
Fund Balance - December 31,		109,819.45	94,418.95

Statement of Revenues - Regulatory Basis

Water Utility Operating Fund

Year Ended December 31, 2021

	Ref.	Anticipated	Realized	Excess / (Deficit)
Operating Surplus Anticipated Rents Non-Budget Revenues Budget Totals	D-1 D-1;D-6 D-1	18,368.00 100,000.00 118,368.00	18,368.00 105,719.85 1,448.51 125,536.36	5,719.85 1,448.51 7,168.36
Analysis of Realized Revenues Non-Budget Revenues Interest on Investments		D-3	198.51	
Miscellaneous	D-1		1,250.00 1,448.51	

Statement of Expenditures - Regulatory Basis

Water Utility Operating Fund

Year Ended December 31, 2021

	<u>Approp</u>	oriated		
		Budget	<u>Exper</u>	ded
		After	Paid or	
Ref.	<u>Budget</u>	Modification	Charged	Reserved
	18,528.00	23,527.44	23,527.44	
	65,000.00	58,530.84	43,996.02	14,534.82
	3,100.00	3,100.00	1,042.50	2,057.50
	7,200.00	7,348.70	7,348.70	
D-1	93,828.00	92,506.98	75,914.66	16,592.32
	20 000 00	20 000 00	20,000,00	
	·	•	•	
D-1				
D-1 —	22,500.00	22,300.00	22,300.00	
	2,040.00	3,361.02	3,361.02	-
D-1	2,040.00	3,361.02	3,361.02	
	118,368.00		101,775.68	16,592.32
		D-2		
	- ·		•	
	D			
			101,775.68	
	D-1	Ref. Budget 18,528.00 65,000.00 3,100.00 7,200.00 D-1 93,828.00 20,000.00 2,500.00 D-1 22,500.00 D-1 2,040.00 118,368.00 Ref. D-4	Ref. Budget Modification 18,528.00 23,527.44 65,000.00 58,530.84 3,100.00 3,100.00 7,200.00 7,348.70 D-1 93,828.00 92,506.98 20,000.00 20,000.00 2,500.00 2,500.00 D-1 22,500.00 3,361.02 D-1 2,040.00 3,361.02 118,368.00 118,368.00 D-2 Ref. D-4	Ref. Budget Exper Paid or Paid or Charged 18,528,00 23,527.44 23,527.44 65,000,00 58,530.84 43,996.02 3,100,00 3,100.00 1,042.50 7,200,00 7,348.70 7,348.70 D-1 93,828.00 92,506.98 75,914.66 20,000,00 20,000.00 20,000.00 2,500.00 D-1 22,500.00 22,500.00 22,500.00 D-1 2,040.00 3,361.02 3,361.02 118,368.00 118,368.00 101,775.68 D-2 Ref. D-4 100,563.18

Comparative Balance Sheet - Regulatory Basis

Public Assistance Fund

December 31,

	Ref.	<u>2021</u>	<u>2020</u>
Assets Cash	E-1	2,000.00	2,000.00
<u>Liabilities and Reserves</u> Reserve for Public Assistance	E-3	2,000.00	2,000.00

Comparative Statement of General Fixed Assets - Regulatory Basis

December 31,

	<u>2021</u>	<u>2020</u>
General Fixed Assets		
Land	855,300.00	855,300.00
Buildings	991,090.00	991,090.00
Machinery and Equipment (Including Vehicles)	1,171,670.32	1,062,320.80
	3,018,060.32	2,908,710.80
Investments In General Fixed Assets	3,018,060.32	2,908,710.80

BOROUGH OF ANDOVER, N.J.

NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2021 AND 2020

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The GASB Codification establishes seven fund types and two account groups to be used by governmental units when reporting financial position and results of operations in accordance with accounting principles generally accepted in the United States of America (GAAP).

The financial statements of the Borough of Andover have been prepared in conformity with accounting principles and practices prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division") which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Such principles and practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with respect to public funds. Under this method of accounting, the Borough accounts for its financial transactions through the following separate funds which differ from the fund structure required by GAAP.

A. Reporting Entity

The Borough of Andover (the "Borough") operates under a Mayor/Council form of government. The Borough's major operations include public safety, road repair and maintenance, sanitation, fire protection, recreation and parks, health services, and general administrative services.

GASB has issued Statement No. 14 which requires the financial reporting entity to include both the primary government and those component units for which the primary government is financially accountable. Financial accountability is defined as appointment of a voting majority of the component unit's board, and either a) the ability to impose will, by the primary government, or b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government.

However, the municipalities in the State of New Jersey do not prepare financial statements in accordance with GAAP and thus do not comply with all of the GASB pronouncements. The financial statements contained herein include only those boards, bodies, officers or commissions as required by NJSA 40A:5-5. Accordingly, the financial statements of the Borough do not include the volunteer fire department which is considered a component unit under GAAP. Complete financial statements of the above components can be obtained by contacting the Treasurer of the respective entity.

BOROUGH OF ANDOVER, NJ

NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2021 AND 2020 (CONTINUED)

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Measurement Focus, Basis of Accounting and Basis of Presentation

The Borough uses funds, as required by the Division, to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial administration by segregating transactions related to certain Borough functions or activities. An account group, on the other hand, is designed to provide accountability for certain assets and liabilities that are not recorded in those Funds.

The Borough has the following funds and account groups:

<u>Current Fund</u> - This fund accounts for resources and expenditures for governmental operations of a general nature, including Federal and State grants.

<u>Trust Funds</u> - Trust Funds are used to account for assets held by the government in a trustee capacity. Funds held by the Borough as an agent for individual, private organizations, or other governments are recorded in the Trust Funds.

Other Trust Fund - This fund is established to account for the assets and resources which are also held by the Borough as a trustee or agent for individuals, private organizations, other governments and/or other funds.

<u>Animal Control Fund</u> - This fund is used to account for fees collected from dog licenses and expenditures which are regulated by NJS 4:19-15.11.

<u>General Capital Fund</u> - This fund is used to account for the receipt and disbursement of funds used for acquisition or improvement of general capital facilities, other than those acquired in the Current Fund.

Water Operating and Water Capital Fund - This fund is used to account for the operations and acquisitions of capital facilities of the municipally owned Water Utility.

<u>Public Assistance Fund</u> - This fund is used to account for the receipt and disbursement of funds that provide assistance to certain residents of the Borough pursuant to Title 44 of New Jersey Statutes. The Borough transferred administration of the general assistance program to the Sussex County Board of Social Services. The funds remaining in the Public Assistance Fund are used to assist certain residents who do not qualify for the General Assistance Program.

BOROUGH OF ANDOVER, NJ

NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2021 AND 2020 (CONTINUED)

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

General Fixed Assets Account Group - To account for all fixed assets of the Borough. The Borough's infrastructure is not reported in the group.

A modified accrual basis of accounting is followed by the Borough of Andover. Under this method of accounting revenues, except State/Federal Aid, are recognized when received and expenditures are recorded, when incurred. The accounting principles and practices prescribed for municipalities by the Division differ in certain respects from accounting principles generally accepted in the United States of America (GAAP) applicable to local government units. The more significant differences are as follows:

<u>Property Tax Revenues</u> - Real property taxes are assessed locally, based upon the assessed value of the property. The tax bill includes a levy for Municipal, County and School purposes. The bills are mailed annually in June for that calendar year's levy. Taxes are payable in four quarterly installments on February 1, May 1, August 1, and November 1. The amounts of the first and second installments are determined as one quarter of the total tax levied against the property for the preceding year. The installment due the third and fourth quarters is determined by taking the current year levy less the amount previously charged for the first and second installments, with the remainder being divided equally. If unpaid on these dates, the amount due becomes delinquent and subject to interest at 8% per annum, or 18% on any delinquency amount in excess of \$1,500. The school levy is turned over to the Board of Education as expenditures are incurred, and the balance, if any, must be transferred as of June 30 of each fiscal year. County taxes are paid quarterly on February 15, May 15, August 15 and November 15, to the County by the Borough. When unpaid taxes or any municipal lien, or part thereof, on real property, remains in arrears on the 11th day of the 11th month of the fiscal year levied, the collector in the municipality shall subject to the provisions of the New Jersey Statutes enforce the lien by placing the property on a tax sale. Annual in rem tax foreclosure proceedings are instituted to enforce the tax collection or acquisition of title to the property by the Borough. In accordance with the accounting principles prescribed by the State of New Jersey, current and delinquent taxes are realized as revenue when collected. Since delinquent taxes and liens are fully reserved, no provision has been made to estimate that portion of the taxes receivable and tax title liens that are uncollectible. GAAP requires tax revenues to be recognized in the accounting period when they become susceptible to accrual, reduced by an allowance for doubtful accounts.

<u>Miscellaneous Revenues</u> - Miscellaneous revenues are recognized on a cash basis. Receivables for the miscellaneous items that are susceptible to accrual are recorded with offsetting reserves on the balance sheet of the Borough's Current Fund and Water Utility Operating Fund. GAAP requires such revenues to be recognized in the accounting period when they become susceptible to accrual.

BOROUGH OF ANDOVER, NJ

NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2021 AND 2020 (CONTINUED)

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

<u>Grant Revenues</u> - Federal and State grants, entitlements or shared revenues received for purposes normally financed through the Current Fund are recognized when anticipated in the Borough's budget. GAAP requires such revenues to be recognized in the accounting period when they become susceptible to accrual.

Budgets and Budgetary Accounting

An annual budget is required to be adopted and integrated into the accounting system to provide budgetary control over revenues and expenditures for the Current Fund and Water Operating Fund. Budget amounts presented in the accompanying financial statements represent amounts adopted by the Borough and approved by the State Division of Local Government Services per N.J.S.A. 40-A:4 et seq.

The Borough is not required to adopt budgets for the following funds:

Animal Control Trust Fund

Trust Funds

Public Assistance Fund

General Capital Fund

Water Capital Fund

The governing body shall introduce and approve the annual budget not later than February 10, of the fiscal year. The budget shall be adopted not later than March 20, and prior to adoption must be certified by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. The Director of the Division of Local Government Services, with the approval of the Local Finance Board may extend the introduction and approval and adoption dates of the municipal budget. The budget is prepared by fund, function, activity and line item (salary or other expense) and includes information on the previous year. The legal level of control for appropriations is exercised at the individual line item level for all operating budgets adopted. Emergency appropriations, those made after the adoption of the budget and determination of the tax rate, may be authorized by the governing body of the municipality. During the last two months of the fiscal year, the governing body may, by a 2/3 vote, amend the budget through line item transfers. Management has no authority to amend the budget without the approval of the Governing Body. Expenditures may not legally exceed budgeted appropriations at the line item level. During 2021, the Governing Body did increase the original Current Fund budget, and several budget transfers were approved by the Governing Body.

NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2021 AND 2020 (CONTINUED)

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

<u>Expenditures</u> - Are recorded on the "budgetary" basis of accounting. Generally, expenditures are recorded when an amount is encumbered for goods or services through the issuance of a purchase order in conjunction with an encumbrance accounting system. Outstanding encumbrances at December 31, are reported as a cash liability in the financial statements. Unexpended or uncommitted appropriations, at December 31, are reported as expenditures through the establishment of appropriations reserves unless canceled by the governing body. GAAP requires expenditures to be recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt, which should be recognized when due.

<u>Encumbrances</u> - Contractual orders outstanding at December 31, are reported as expenditures through the establishment of an encumbrance payable. Encumbrances do not constitute expenditures under GAAP.

<u>Appropriation Reserves</u> - Are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments or contracts incurred during the preceding year. Lapsed appropriation reserves are recorded as additions to income. Appropriation reserves do not exist under GAAP.

<u>Property Acquired for Taxes</u> - Is recorded in the Current Fund at the assessed valuation when such property was acquired and fully reserved. GAAP requires such property to be recorded in the General Fixed Assets Account Group at market value on the date of acquisition.

<u>Interfunds</u> - Interfund receivables in the Current Fund are recorded with offsetting reserves which are created by charges to operations. Income is recognized in the year the receivables are liquidated. Interfund receivables in the other funds are not offset by reserves. GAAP does not require the establishment of an offsetting reserve.

<u>Inventories</u> - The costs of inventories of supplies for all funds are recorded as expenditures at the time individual items are purchased. The costs of inventories are not included on the various balance sheets.

<u>Comparative Data</u> - Comparative data for the prior year has been presented in the accompanying balance sheets and statements of operations in order to provide an understanding of changes in the Borough's financial position and operations. However, comparative data have not been presented in all statements and notes to financial statements because their inclusion would make certain statements and notes to financial statements unduly complex and difficult to understand.

NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2021 AND 2020 (CONTINUED)

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

<u>Use of Estimates</u> - The preparation of financial statements requires management of the Borough to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Accordingly, actual results could differ from those estimates.

<u>Cash and Investments</u> - Cash includes amounts in demand deposits as well as short-term investments with a maturity date within one year of the date acquired by the government. Investments are stated at cost and are limited by NJSA 40A:5-15.1(a).

<u>Deferred Charges to Future Taxation Funded and Unfunded</u> - Upon the authorization of capital projects, the Borough establishes deferred charges for the costs of the capital projects to be raised by future taxation. Funded deferred charges relate to permanent debt issued, whereas unfunded deferred charges relate to temporary or non-funding of the authorized cost of capital projects. According to N.J.S.A. 40A:2-4, the Borough may levy taxes on all taxable property within the local unit to repay the debt. Annually, the Borough raises the debt requirements for that particular year in the current budget. As the funds are raised by taxation, the deferred charges are reduced.

<u>General Fixed Assets</u> - The Borough of Andover has developed a fixed asset accounting and reporting system, as promulgated by the Division of Local Government Services, which differs from generally accepted accounting principles

Fixed Assets used in Governmental Operations (general fixed assets) are accounted for in the General Fixed Assets Account Group. Public domain (infrastructure) general fixed assets consisting of certain improvements other than buildings, such as roads, bridges, curbs and gutters, streets, sidewalks and drainage systems are not capitalized.

All fixed assets are valued at historical cost or estimated historical cost if actual historical cost is not available.

No depreciation has been provided for in the financial statements.

Expenditures for construction in progress are recorded in the Capital funds until such time as the construction is completed and put into operation.

NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2021 AND 2020 (CONTINUED)

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

Fixed assets acquired through grants in aid or contributed capital are not accounted for separately.

GAAP requires that all fixed assets be capitalized at historical cost or estimated historical cost if actual historical cost is not available.

Impact of Recently Issued Accounting Principles

Recently Issued and Adopted Accounting Pronouncements

A review of the recently issued and adopted pronouncements did not identify any statement which affect the financial statement presented for the period.

C. Basic Financial Statements

The GASB Codification also defines the financial statements of a governmental unit to be presented in the general purpose financial statements to be in accordance with GAAP. The Borough presents the financial statements listed in the table of contents which are required by the Division and which differ from the financial statements required by GAAP. In addition, the Division requires the financial statements listed in the table of contents to be referenced to the supplementary schedules. This practice differs from GAAP.

NOTE 2: BUDGETARY INFORMATION

Under New Jersey State Statutes, the annual budget is required to be a balanced cash basis document. To accomplish this, the municipality is required to establish a reserve for uncollected taxes. The 2021 statutory budget included a reserve for uncollected taxes in the amount of \$82,267.00. The amount of fund balance budgeted to balance the 2021 statutory budget was \$68,000.00.

NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2021 AND 2020 (CONTINUED)

NOTE 2: BUDGETARY INFORMATION (CONTINUED)

Inter department budget transfers are not permitted prior to November 1. After November 1 budget transfers can be made in the form of a resolution and approved by Borough Council.

NJSA 40A:4-87 permits special items of revenue and appropriations to be inserted into the annual budget when the item has been made available by any public or private funding source and the item was not determined at the time of budget adoption. During 2021, the Governing Body did not add any special items of revenue.

The municipality may make emergency appropriations, after the adoption of the budget, for a purpose which was not foreseen at the time the budget was adopted or for which adequate provision was not made therein. This type of appropriation shall be made to meet a pressing need for public expenditure to protect or promote the public health, safety, morals or welfare or to provide temporary housing or public assistance prior to the next succeeding fiscal year. Emergency appropriations, except those classified as a special emergency, must be raised in the budgets of the succeeding year. Special emergency appropriations are permitted to be raised in the budgets of the succeeding three or five years.

NOTE 3: FIXED ASSETS

The following schedule is a summarization of the changes in the general fixed assets account group for the year 2021.

	Balance		Balance
	Dec. 31, 2020	<u>Additions</u>	Dec. 31, 2021
Land	\$855,300.00	\$	\$855,300.00
Building	991,090.00		991,090.00
Equipment	1,062,320.00	109,349.52	1,171,669.52
	<u>\$2,908,710.00</u>	\$109,349.52	\$3,018,059.52

NOTE 4: MUNICIPAL DEBT

The Local Bond law governs the issuance of bonds and notes to finance capital expenditures. General obligation bonds have been issued for the general capital fund. All bonds are retired in serial installments within the statutory period of usefulness. Bonds issued by the Borough are general obligation bonds, backed by the full faith and credit of the Borough. Bond anticipation notes, which are issued to temporarily finance Capital projects, must be paid off within ten years and five months or retired by the issuance of bonds.

NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2021 AND 2020 (CONTINUED)

NOTE 4: MUNICIPAL DEBT (CONTINUED)

The Borough's debt is summarized as follows:

Issued:	<u>Year 2021</u>	<u>Year 2020</u>	<u>Year 2019</u>
General Fund:			
Bonds and Notes	<u>\$0.00</u>	<u>\$160,000.00</u>	\$200,000.00
Net Debt Issued	0.00	160,000.00	200,000.00
General Fund			
Authorized But Not Issued	125,000.00		
Nat Danda and Natas Issued and			
Net Bonds and Notes Issued and Authorized But Not Issued	<u>\$125,000.00</u>	<u>\$160,000.00</u>	<u>\$200,000.00</u>

SUMMARY OF STATUTORY DEBT CONDITION - ANNUAL DEBT STATEMENT

The summarized statement of debt condition which follows is prepared in accordance with the required method of setting up the Annual Debt Statement and indicates a statutory net debt of .128%.

r ?	Gross Debt	<u>Deductions</u>	Net Debt
Regional School Debt	\$410,684.93	\$410,684.93	\$0.00
General Debt	<u> 125,000.00</u>	36,500.00	88,500.00
•	<u>\$535,684.93</u>	<u>\$447,184.93</u>	<u>\$88,500.00</u>

Net Debt \$88,500.00 divided by equalized valuation basis per N.J.S. 40A:2-2 as amended, \$68,637,937.33 = .128%.

SUMMARY OF AVERAGE EQUALIZED VALUATION

2020	\$74,387,240.00		
2019	;	\$63,480,860.00	
2018			\$68,045,712.00

BORROWING POWER UNDER N.J.S. 40A:2-6 AS AMENDED

3 1/2% of Equalized Valuation Basis (Municipal)	\$2,402,327.81
Net Debt	<u>88,500.00</u>
Remaining Borrowing Power	\$2,313,827.81

The above information does not agree with the annual debt statement, an amended annual debt statement should be filed.

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NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2021 AND 2020 (CONTINUED)

NOTE 4: MUNICIPAL DEBT (CONTINUED)

CALCULATION OF "SELF-LIQUIDATING PURPOSE" WATER UTILITY PER N.J.S.40A:2-45

Cash receipts from fees, rents or other charges for year	\$108,099.83
Deductions:	
Operating and Maintenance Cost	92,506.98
Deferred Charges and Statutory Expenditures	<u>3,361.02</u>
Excess in Revenue	95,868.00
	¥ .
	<u>\$12,231.83</u>

Footnote: If there is an "Excess in Revenue," all such utility debt is deductible. If there is a "deficit," then utility debt is <u>not</u> deductible to the extent of 20 times such deficit amount.

The foregoing debt information is in agreement with the Annual Debt Statement filed by the Chief Financial Officer, an amended copy will be filed.

NOTE 5: BOND ANTICIPATION NOTES

The Borough issues bond anticipation notes to temporarily fund various capital projects prior to the issuance of serial bonds. The term of the notes cannot exceed one year but the notes may be renewed from time to time for a period not exceeding one year. Generally, such notes must be paid no later than the first day of the fifth month following the close of the tenth fiscal year following the date of the original notes. The State of New Jersey also prescribes that on or before the third anniversary date of the original note, a payment of an amount at least equal to the first legally payable installment of the bonds in anticipation of such notes were issued be paid or retired. A second and third legal installment must be paid if the notes are to be renewed beyond the fourth and fifth anniversary date of the original issuance.

The following activity related to bond anticipation notes occurred during the calendar year ended December 31, 2021.

Notes Payable:	Beginning <u>Balance</u>	Additions	Reductions	Ending Balance
General Capital:			,	
SB One Bank	<u>\$160,000.00</u>	<u>\$</u>	<u>\$160,000.00</u>	<u>\$-0-</u>

NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2021 AND 2020 (CONTINUED)

NOTE 6: DUE TO/FROM OTHER FUNDS

Balances due to/from other funds at December 31, 2021 consist of the following:

\$68.40 Due from Animal Control Trust Fund to Current Fund for various receipts/ disbursements.

144,880.64 Due to Current Fund from General Capital Fund for various receipts/disbursements.

5,063.57 Due from Current Fund to Federal and State Grant Fund for cash receipts and cash disbursements.

6,440.98 Due to Current Fund from Water Operational Fund for various receipts/disbursements.

8,707.58 Due to Water Capital Fund from Water Operating Fund for various receipts and disbursements.

<u>\$165,161.17</u>

It is anticipated that all interfunds, with the exception of federal and state grant fund, will be liquidated during the calendar year.

NOTE 7: FUND BALANCES APPROPRIATED

Fund balances at December 31, 2021 and 2020 which were appropriated and included as anticipated revenue in their own respective funds for the years ending December 31, 2022 and 2021 were as follows:

	<u>2022</u>	<u>2021</u>
Current Fund	<u>\$68,000.00</u>	<u>\$68,000.00</u>
Water Utility Operating Fund	<u>\$24,450.00</u>	\$18,368.00

NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2021 AND 2020 (CONTINUED)

NOTE 8: LOCAL AND REGIONAL DISTRICT SCHOOL TAXES

Regulations provide for the deferral of not more than 50% of the annual levy when school taxes are raised for a school year and have not been requisitioned by the School District. The Borough of Andover has not elected to defer school taxes.

NOTE 9: PENSION PLAN

Description of Plans:

Borough employees participate in one of the two contributory, defined benefit public employee retirement systems: the State of New Jersey Public Employees' Retirement System (PERS) or the State of New Jersey Police and Firement's Retirement System (PFRS); or the Defined Contribution Retirement Program (DCRP), a tax-qualified defined contribution money purchase pension plan under Internal Revenue Code (IRC) 401(a).

Public Employees' Retirement System (PERS)

Plan Description

The State of New Jersey Public Employees' Retirement System (PERS) is a cost-sharing multiple-employer defined benefit pension plan administered by the State of New Jersey, Division of Pensions and Benefits (the "Division"). For additional information about the PERS, please refer to the Division's Comprehensive Annual Financial Report (CAFR) which can be found at www.state.nj.us/treasury/pensions/annrpts.shtml.

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NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2021 AND 2020 (CONTINUED)

NOTE 9: PENSION PLAN (CONTINUED)

Public Employees' Retirement System (PERS), (continued)

Benefits Provided

The vesting and benefit provisions are set by N.J.S.A. 43:15A. PERS provides retirement, death and disability benefits. All benefits vest after ten years of service, except for medical benefits, which vest after 25 years of service or under the disability provisions of PERS. The following represents the membership tiers for PERS:

<u>Tier</u>	Definition
1	Members who were enrolled prior to July 1, 2007
2	Members who were eligible to enroll on or after July 1, 2007 and prior to November 2, 2008
3	Members who were eligible to enroll on or after November 2, 2008 and prior to May 22, 2010
4	Members who were eligible to enroll on or after May 22, 2010 and prior to June 28, 2011
5	Members who were eligible to enroll on or after June 28, 2011

Service retirement benefits of 1/55th of final average salary for each year of service credit is available to Tiers 1 and 2 members upon reaching age 60 and to Tier 3 members upon reaching age 62. Service retirement benefits of 1/60th of final average salary for each year of service credit is available to Tier 4 members upon reaching age 62 and to Tier 5 members upon reaching age 65. Early retirement benefits are available to Tiers 1 and 2 members before reaching age 60, to Tiers 3 and 4 before age 62 with 25 or more years of service credit and Tier 5 with 30 or more years of service credit before age 65. Benefits are reduced by a fraction of a percent for each month that a member retires prior to the age at which a member can receive full early retirement benefits in accordance with their respective tier. Tier 1 members can receive an unreduced benefit from age 50 to age 60 if they have at least 25 years of service. Deferred retirement is available to members who have at least 10 years of service credit and have not reached the service retirement age for the respective tier.

Defined Contribution Retirement Program

Prudential Financial jointly administers the DCRP investments with the NJ Division of Pensions and Benefits. If an employee is ineligible to enroll in the PERS or PFRS, the employee may be eligible to enroll in the DCRP. DCRP provides eligible members with a tax-sheltered, defined contribution retirement benefit, along with life insurance and disability coverage. Vesting is immediate upon enrollment for members of the DCRP.

The State of New Jersey, Department of the Treasury, Division of Pensions and Benefits, issues publicly available financial reports that include the financial statements and required supplementary information of the DCRP. The financial reports may be obtained by writing to the State of New Jersey, Department of the Treasury, Division of Pensions and Benefits, PO Box 295, Trenton, New Jersey, 08625-0295.

NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2021 AND 2020 (CONTINUED)

NOTE 9: PENSION PLAN (CONTINUED)

Public Employees' Retirement System (PERS), (continued)

<u>Defined Contribution Retirement Program</u> (continued)

Employers are required to contribute at an actuarially determined rate. Employee contributions are based on percentages of 5.50% for DCRP of employees' annual compensation, as defined. The DCRP was established July 1, 2007, under the provisions of Chapter 92, P.L. 2007 and expanded under the provisions of Chapter 89, P.L. 2008. Employee contributions for DCRP are matched by a 3% employer contribution.

Contribution Requirements

The contribution policy is set by laws of the State of New Jersey and, in most retirement systems, contributions are required by active members and contributing employers. Plan member and employer contributions may be amended by State of New Jersey legislation. The pension funds provide for employee contributions based on 5.5% for PERS. This amount will increase to 6.5% plus an additional 1% phased in over 7 years beginning 2012 and 8.5% for PFRS, which increased to 10% in October 2011, of the employee's annual compensation, as defined by law. Employers are required to contribute at an actuarially determined rate in all Funds. The actuarially determined employer contribution includes funding for cost-of-living adjustments and noncontributory death benefits in the PERS and PFRS. In the PERS and PFRS, the employer contribution includes funding for post-retirement medical premiums.

The Borough's contribution to the various plans, equal to the required contributions for each year, were as follows:

<u>Year</u>	<u>PERS</u>	<u>DCRP</u>
2021	\$12,037.00	\$-0-
2020	\$10,685.00	-0-
2019	13,908.00	-0-

<u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

Public Employees Retirement System (PERS)

At December 31, 2021, the Borough had a liability of \$131,290.00 for its proportionate share of the PERS net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as

NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2021 AND 2020 (CONTINUED)

NOTE 9: PENSION PLAN (CONTINUED)

Public Employees Retirement System (PERS), (continued)

of that date. The Borough's proportion of the net pension liability was based on a projection of the Borough's long-term share of contributions to the pension plan relative to the projected contributions of all participating governmental entities, actuarially determined. At June 30, 2021, the Borough's proportion was 0.0011082589 percent, which was an increase/(decrease) of 0.0000079339 percent from its proportion measured as of June 30, 2020.

For the year ended December 31, 2021, the Borough recognized pension expense of \$12,037.00. At December 31, 2021, deferred outflows of resources and deferred inflows of resources related to PERS from the following sources:

	Deferred Outflows of <u>Resources</u>	Deferred Inflows of <u>Resources</u>
Difference between expected and actual experience	\$2,071.00	\$940.00
Changes of assumptions	684.00	46,740.00
Net difference between projected and actual earnings		
on pension plan investments	-	34,585.00
Changes in proportion and differences between the Borough's	•	
contributions and proportionate share of contributions	<u>2,021.00</u>	32,901.00
Total	<u>\$4,776.00</u>	<u>\$115,166.00</u>

Amounts reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date (June 30, 2021) will be recognized as a reduction of the net pension liability in the subsequent year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions (excluding changes in proportion) will be recognized in pension expense as follows:

Year ended June 30:	
2022	(\$30,979.00)
2023	(22,119.00)
2024	(15,081.00)
2025	(11,337.00)
2026	4.00

NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2021 AND 2020 (CONTINUED)

NOTE 9: PENSION PLAN (CONTINUED)

Public Employees Retirement System (PERS), (continued)

Changes in Proportion

The previous amounts do not include employer specific deferred outflows of resources and deferred inflows of resources related to changes in proportion. These amounts should be recognized (amortized) by each employer over the average of the expected remaining service lives of all plan members, which is 5.13, 5.16, 5.21, 5.63, 5.48, 5.57, 5.72, and 6.44 years for 2021, 2020, 2019, 2018, 2017, 2016, 2015 and 2014 amounts, respectively.

Additional Information

Local Group Collective balances at June 30, 2021 and June 30, 2020 are as follows:

	June 30, 2021	June 30, 2020
Collective deferred outflows of resource	\$1,164,738,169	\$2,347,583,337
Collective deferred inflows of resources	8,339,123,762	7,849,949,467
Collective net pension liability	11,846,499,172	16,435,616,426
Borough's Proportion	0.0011082589%	0.0011003250%

Actuarial Assumptions

The collective total pension liability for the June 30, 2021 measurement date was determined by an actuarial valuation as of July 1, 2020, which rolled forward to June 30, 2021. This actuarial valuation used the following assumptions, applied to all periods in the measurement.

Inflation Rate:	
Price	2.75%
Wage	3.25%
Salary Increases:	
Through 2026	2.00-6.00% (based on years of service)
Thereafter	3.00-7.00% (based on years of service)
Investment Rate of Return	7.00%

NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2021 AND 2020 (CONTINUED)

NOTE 9: PENSION PLAN (CONTINUED)

Public Employees Retirement System (PERS), (continued)

<u>Actuarial Assumptions</u> (continued)

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period July 1, 2014 to June 30, 2018. It is likely that future experience will not exactly conform to these assumptions. To the extent that actual experience deviates from these assumptions, the emerging liabilities may be higher or lower than anticipated. The more the experience deviates, the larger the impact on future financial statements.

Mortality Rates

Pre-retirement mortality rates were based on the Pub-2010 General Below-Median Income Employee mortality table with an 82.2% adjustment for males and 101.4% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Post-retirement mortality rates were based on the Pub-2010 General Below-Median Income Healthy Retiree mortality with a 91.4% adjustment for males and 99.7% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Disability retirement rates used to value disabled retirees were based on the Pub-2010 Non-Safety Disabled Retiree mortality table with a 127.7% adjustment for males and a 117.2% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Mortality improvement is based on Scale MP-2021.

Long-Term Rate of Return

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2021) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in PERS's target asset allocation as of June 30, 2021 are summarized in the following table:

NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2021 AND 2020 (CONTINUED)

NOTE 9: PENSION PLAN (CONTINUED)

Public Employees Retirement System (PERS), (continued)

Long-Term Rate of Return (continued)

4	Target	Long-Term Expected Real
Asset Class	Allocation	Rate of Return
U.S. Equity	27.00%	8.09%
Non-U.S. Developed Market Equity	13.50%	8.71%
Emerging Market Equity	5.50%	10.96%
Private Equity	13.00%	11.30%
Real Assets	8.00%	9.15%
Real Estate	3.00%	7.40%
High Yield	2.00%	3.75%
Private Credit	8.00%	7.60%
Investment Grade Credit	8.00%	1.68%
Cash Equivalents	4.00%	0.50%
U.S. Treasuries	5.00%	0.95%
Risk Mitigation Strategies	3.00%	3.35%

Discount Rate

The discount rate used to measure the total pension liability was 7.00% as of June 30, 2021. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers and the nonemployer contributing entity will be based on 100% of the actuarially determined contributions for the State employer and 100% of actuarially determined contributions for the local employers. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all projected benefit payments to determine the total pension liability.

NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2021 AND 2020 (CONTINUED)

NOTE 9: PENSION PLAN (CONTINUED)

Public Employees Retirement System (PERS), (continued)

Sensitivity of the Collective Net Pension Liability to Changes in the Discount Rate

The following presents the collective net pension liability of the participating employers as of June 30, 2021, calculated using the discount rate as disclosed above as well as what the collective net pension liability would be if it was calculated using a discount rate that is 1- percentage point lower or 1 percentage-point higher than the current rate:

		June 30, 2021	
	1%	At Current	1%
	Decrease	Discount Rate	Increase
	<u>6.00%</u>	<u>7.00%</u>	<u>8.00%</u>
Borough's proportionate share of			
the pension liability	\$180,696.00	\$131,290.00	\$91,949.00

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued Financial Report for the State of New Jersey Public Employees Retirement System (PERS). The financial report may be accessed at www.state.nj.us/treasury/pensions.

NOTE 10: ACCRUED SICK AND VACATION BENEFITS

The Mayor & Council are in the process of writing a personnel manual in regard to accrued sick and vacation benefits. As of December 31, 2021, the Mayor and Council are not allowing any employee to accumulate any of their benefits.

NOTE 11: CASH AND CASH EQUIVALENTS AND INVESTMENTS

Cash

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The Borough's policy is based on New Jersey Statutes requiring cash be deposited only in New Jersey based banking institutions that participate in New Jersey Governmental Depository Protection Act (GUDPA) or in qualified investments established in New Jersey Statutes 40A:5-15.1(a) that are treated as cash equivalents. As of December 31, 2021, \$-0- of the Borough's bank balance of \$1,233,501.40 was exposed to custodial credit risk.

NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2021 AND 2020 (CONTINUED)

NOTE 11: CASH AND CASH EQUIVALENTS AND INVESTMENTS (CONTINUED)

Investments

Investment Rate Risk

The Borough does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. However, New Jersey Statutes 40A:5-15.1(a) limits the length of time for most investments to 397 days.

Credit Risk

New Jersey Statutes 40A:5-15.1(a) limits municipal investments to those specified in the Statutes. The type of allowance investments are Bonds of the United States of America, bonds or other obligations of the Boroughs or bonds or other obligations of the local unit or units within which the Borough is located: obligations of federal agencies not exceeding 397 days; government money market mutual funds; the State of New Jersey Cash Management Plan; local government investment pools; or repurchase of fully collateralized securities.

Concentration of Credit Risk

The Borough places no limit on the amount the Borough may invest in any one issuer.

NOTE 12: RISK MANAGEMENT

The Borough is exposed to various risks of loss related to general liability, automobile coverage, damage and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Borough has obtained insurance coverage to guard against these events which will provide minimum exposure to the Borough should they occur. During the 2021 calendar year, the Borough did not incur claims in excess of their coverage and the amount of coverage did not significantly decrease.

NOTE 13: PUBLIC ASSISTANCE

The Borough of Andover has elected to have the County of Sussex process all public assistance granted to the residents. Therefore, the Borough of Andover no longer has a public assistance director.

NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2021 AND 2020 (CONTINUED)

NOTE 14: HEALTH INSPECTIONS

The Borough of Andover has elected to have the County of Sussex, Department of Health, perform all inspections. Therefore, the Borough does not have a health inspector.

NOTE 15: TAXES COLLECTED IN ADVANCE

Taxes collected in advance are recorded as cash liabilities in the financial statements. Following is a comparison of the liability for the previous two years:

	Balance Dec 31, 2021	Balance Dec 31, 2020
Prepaid Taxes	<u>\$10,940.70</u>	<u>\$2,133.36</u>
Cash Liability for Taxes Collected in Advance	<u>\$10,940.70</u>	<u>\$2,133.36</u>

NOTE 16: CONTINGENT LIABILITIES

We are advised by the Borough's Counsel that there are three tort claim notices that were submitted to the Borough's insurer.

NOTE 17: OTHER MATTERS

On March 9, 2020, Governor Phil Murphy signed Executive Order No. 103 that declared a State of Emergency and Public Health Emergency across all 21 counties in New Jersey in response to address the novel coronavirus (COVID-19) outbreak. At the time of this report, the State of Emergency and Public Health Emergency remains in effect. In efforts to reduce the spread of the virus, many companies and organizations have either reduced staff or closed down, thus creating a potential financial dilemma among many of the taxpayers of the Borough of Andover. The Borough has identified several risks as a result of this pandemic, including possible delays in the collection of real estate taxes and swim pool membership fees, revenue shortfalls in general permit revenue and cash flow shortages as a result of these delayed collections and increased health emergency costs. During 2021, the Borough did not receive reimbursement of health emergency costs associated with the pandemic from FEMA and/or the Federal CARES Act funding provided to the State or County Governments.

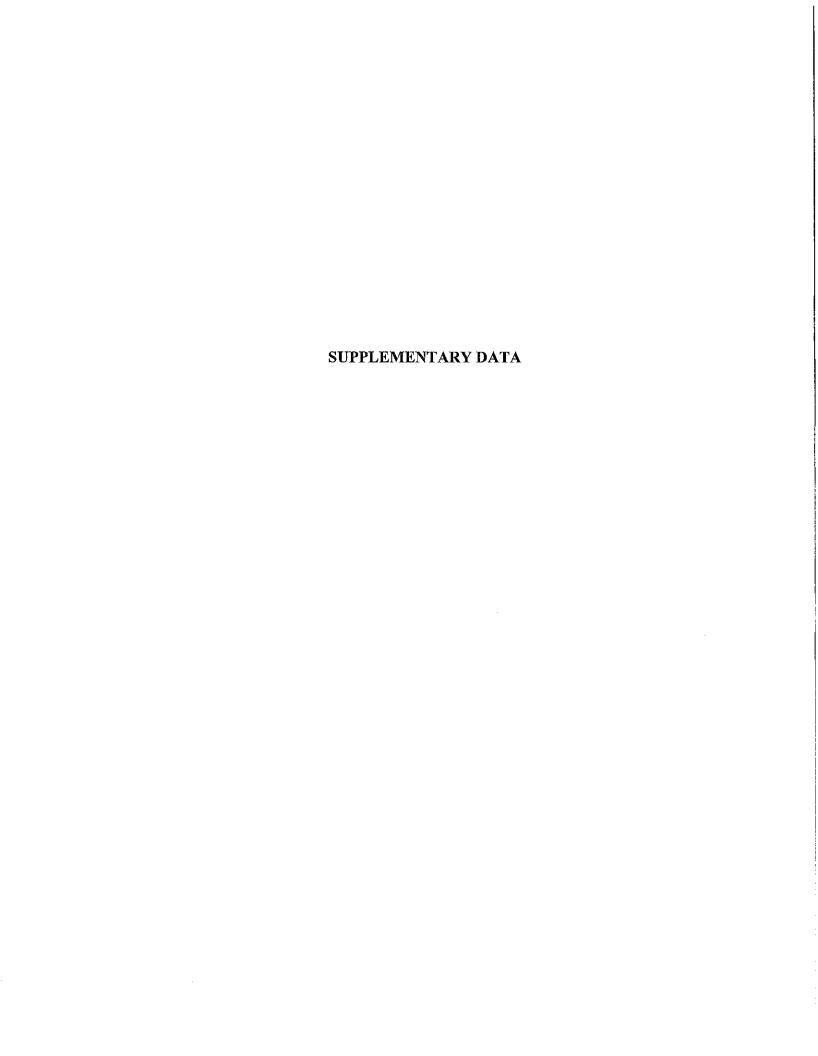
In addition, during 2021 revenues of the Borough were not materially affected.

NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2021 AND 2020 (CONTINUED)

NOTE 18: SUBSEQUENT EVENTS

On March 11, 2021, President Biden signed the American Rescue Plan Act of 2021 into effect. This plan, among other things, provides direct federal funding to aid county and municipal governments to help offset revenue losses, cover increased costs incurred during the coronavirus pandemic response and to make necessary investments in water, sewer or broadband infrastructure. The amount of federal aid available to the Borough of Andover is \$58,928.40 which will be available for use until December 31, 2024. This amount will be distributed to the Borough in two installments. The first installment within 120 days of the State receiving the funding from the Federal government and the second installment one year after the receipt of the first installment.

The Borough has evaluated subsequent events through August 22, 2022, the date which the financial statements were available to be issued and no other items were noted for disclosure.



OFFICIALS IN OFFICE AND SURETY BONDS YEAR ENDED DECEMBER 31, 2021

The following officials were in office during the period under audit:

Name	Title
John A. Morgan	Mayor
John P. Hoag	Councilperson
Lynn Delfing	Councilperson
Mel Dennison	Councilperson
Peter Pearson	Councilperson
Bob Smith	Councilperson
Kim Walter	Councilperson
Beth Brothman	Municipal Clerk & Assess. Search Officer,
	Registrar, Planning & Zoning Board Secretary,
	Recycling Coordinator,
	Construction Officer Secretary
Cindy Smith	Sec. of Board of Health
Francis J. McGovern	Attorney
Michelle LaStarza	CFO
Melissa Caton	Tax Collector
County Shared Service	Fire Prevention
Michael Johnson	Zoning & Code Officer
Harold Pellow	Engineer
Rod Schmidt	Construction Official & Building Inspector, Building Sub-Code Official
Joseph A. Ferraris, Jr.	Assessor
Alan DeCarolis	Animal Control Officer

A Public Employees Blanket Bond was in effect for \$1,000,000.00 with Statewide Insurance Fund.

Note: This schedule was not subject to an audit in accordance with the Uniform Guidance.

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Schedule of Expenditures of Federal Awards

For the Year Ended December 31, 2021

MEMO Cumulative	Total Expenditures	30,595.45	30,595.45
021	Reserve Balance	28,332.95	28,332.95
12/31/2021	(Receivable)	(29,464.20)	(29,464.20)
	Expended	30,595.45	30,595.45
	Receipts	29,464.20	29,464.20
	Grant Period To/From	3/1/21-12/31/26	
	Program or Award Amount	58,928.40	TOTAL FEDERAL AID
Federal	C.F.D.A Number	21.027	
	Federal Grantor/Pass-Through Grantor/ Program Title	WATER UTILITY CAPITAL FUND U.S. Departumet of Treasury Pass-through New Jersey Department of Community Affairs - Division of Local Government Services: Local Fiscal Recovery Funds	

Borough of Andover

Schedule of Expenditures of State Financial Assistance

For the Year Ended December 31, 2021

				0000112/01	DC4			12/62/15/621	2021	MEMO Camulative
		Program or	Grant Period						Reserve	Total
State Grantor/Program Title	Grant or State Project Number	Award Amount	From/To	(Receivable)	Бајавсе	Kecepts	Expended	(Receivable)	Багансе	Expediances
FEDERAL AND STATE GRANT FUND				-	-					
NJ Department of Solid Waste Administration:		;					900		22	30 411 4
Recycling Tomage	4900-752-042-4900-001-V42Y-6020	7,761.98	1/1/12-12/31/12		1,733.33		1,085.40		66.140	7,114,02
Recycling Tormage	4900-752-042-4900-001-V42Y-6020	1,926.47	1/1/13-12/31/13		1,926.47				1,926.47	•
Recycling Tomage	4900-752-042-4900-001-V42Y-6020	7,048.00	1/1/14-12/31/14		7,048.00				7,048.00	
Recycling Tomage	4900-752-042-4900-001-V42Y-6020	5,642.00	1/1/15-12/31/15		5,642.00				5,642.00	
Recycling Tonnage	4900-752-042-4900-001-V42Y-6020	8,065.00	1/1/16-12/31/16		8,065.00				8,065.00	
Recycling Tomage	4900-752-042-4900-001-V42Y-6020	3,005.00	1/1/17-12/31/17		3,005.00				3,005.00	
Recycling Tomage	4900-752-042-4900-001-V42Y-6020	2,894.25	1/1/18-12/31/18		2,894.25				2,894.25	
Recycling Tonnage	4900-752-042-4900-001-V42Y-6020	15,310.00	1/1/19-12/31/19		15,310.00				15,310.00	
Recycling Tomage	4900-752-042-4900-001-V42X-6020	13,783.51	1/1/20-12/31/20		13,783.51	27 200 22			13,783,51	
Recycling Tonnage	4900-752-042-4900-001-V42Y-6020	11,951.65	1/1/21-12/31/21			8716711	1 200 1		20.102,11	20 77.5
			•		59,407.56	11,951.65	1,085.40		70,273.81	7,114.05
Clean Communities	4900-765-042-4900-004-V42Y-6020	4,000.00	1/1/15-12/31/15							4,000.00
Clean Communities	4900-765-042-4900-004-V42Y-6020	4,000.00	1/1/16-12/31/16		•					4,000.00
Clean Communities	4900-765-042-4900-004-V42Y-6020	4,000.00	1/1/17-12/31/17		1,531.05		1,531.05			4,000.00
Clean Communities	4900-765-042-4900-004-V42Y-6020	4,000.00	1/1/18-12/31/18		4,000.00		458.95		3,541.05	458.95
	4900-765-042-4900-004-V42Y-6020	4,000.00	1/1/19-12/31/19		4,000.00				4,000,00	
Clean Communities	4900-765-042-4900-004-V42Y-6020	4,000.00	1/1/20-12/51/20		4,000.00	4 000 00			4,060.00 4,000.00	
Clean Collaboration	0700-1714-100-004-740-004-004-	200004			13,531.05	4,000.00	1,990.00		15.541.05	12,458.95
Total NJ Department of Solid Waste Administration:			,	•	72,938.61	15,951.65	3,075.40		85,814.86	19,573.00
NI Department of Law and Public Safety. SLAEHOP -Emergency Management	N/A	2,405.72	1/1/04-12/31/04		1,922.88				1,922.88	482.84
NJ Department of Transportation Normalists Aid - Weet High St.	078-6320-480	145 000 00	1/1/16-12/31/16	(21.403.53)	28.642.99			(21,403.53)	28.642.99	116,357.01
Municipal Aid - Lindley Court	078-6320-480	55,000.00	1/1/18-12/31/18	(24,574.48)	2,127.16			(24,574.48)	2,127.16	52,872.84
Municipal Aid - Prospect and Old Creamery Municipal Aid - Railroad Ave	078-6320-480 078-6320-480	341,500.00 29,750.00	1/1/20-12/31/20 1/1/2021-12/31/21	(117,012.47)	36,003.81	13,648.89	1,428.54	(11,,012.47)	28,321.46	503,496.13
•				(162,990.48)	66,773.96	13,648.89	1,428.54	(179,091.59)	95,095.42	474,726.04
		TOTAL STATE AID	,	(162,990.48)	141,635.45	29,600.54	4,503.94	(179,091.59)	182,833.16	494,781.88

COMPARATIVE STATEMENT OF OPERATIONS AND CHANGES IN FUND BALANCE

CURRENT FUND

	<u>Year 202</u>	<u>1</u>	<u>Year 2026</u>	<u>)</u>
Parama and Other Large Parkers	Amount	<u>%</u>	Amount	<u>%</u>
Revenue and Other Income Realized				
Fund Balance Utilized	68,000.00	2.915%	68,000.00	2.572%
Miscellaneous - From Other Than				
Local Property Tax Levies	203,844.41	8.737%	516,609.76	19.543%
Collection of Delinquent Taxes	d= ab= a=			4.88.69.6
and Tax Title Liens	65,537.35	2.809%	35,043.67	1.326%
Collection of Current Tax Levy	1 000 100 07	90 6729/	1.052.500.42	72 9000/
Other Credits to Income	1,882,100.86 113,515.27	80.673% 4.866%	1,953,500.42 70,315.11	73.899% 2.660%
Other Credits to income	113,313,27	4.80076	70,515.11	2.00076
Total Revenue and Other Income Realized	2,332,997.89	100.00%	2,643,468.96	100.00%
Expenditures				
75 1 475 11				
Budget Expenditures:	502 747 65	24.0260/	000 421 00	2.4.50007
Municipal Purposes Local and Regional School Taxes	583,747.65 374,391.39	24.936% 15.993%	899,421.00 1,261,385.00	34.508% 48.396%
County Taxes	1,211,272.00	51.742%	400,783.85	15.377%
Municipal Open Space Taxes	20,183.35	0.862%	20,198.86	0.775%
Other Expenditures	151,390.02	6.467%	24,605.03	0.944%
Total Expenditures	2,340,984.41	100.00%	2,606,393.74	100.00%
1 oral 12 Apendicutes	2,340,764.41	100.0078	2,000,393.74	100.0076
Excess (Deficit) in Revenue	(7,986.52)		37,075.22	
Expenditures Included Above Which are by				
Statute Deferred Charges to Budget			•	
of Succeeding Year	7,986.52		<u> </u>	
Statutory Excess to Fund Balance	(0.00)		37,075.22	
, ————————————————————————————————————	(4.44)			
Fund Balance, January 1,	387,563.95		418,488.73	
(*)	387,563.95		455,563.95	
Less:				
Utilized as Anticipated Revenue	68,000.00		68,000.00	
Fund Balance, December 31,	319,563.95		387,563.95	

COMPARATIVE STATEMENT OF OPERATIONS AND CHANGES IN FUND BALANCE

WATER UTILITY OPERATING FUND

	Year 20	<u> 121</u>	<u>Year 20</u>	<u>)20</u>
Revenue and Other Income Realized	Amount	<u>%</u>	Amount	<u>%</u>
Fund Balance Utilized	18,368.00	12.07%	25,755.00	19.05%
Collection of Water Rents Miscellaneous - From Other	105,719.85	69.49%	104,500.53	77.31%
Than Water Rents Other Credits to Income	1,448.61 26,600.04	0.95% 17.48%	3,998.94 922.70	2.96% 0.68%
Total Revenue and Other Income Realized	152,136.50	100.00%	135,177.17	100.00%
Expenditures				
Budget Expenditures:				
Operating	92,506.98	78.15%	96,910.00	80.25%
Capital Improvements Deferred Charges and Statutory Expenditures	22,500.00 3,361.02	19.01% 2.84%_	22,500.00 1,345.00	18.63% 1,11%
Total Expenditures	118,368.00	100.00%	120,755.00	100.00%
Statutory Excess to Fund Balance	33,768.50		14,422.17	
Fund Balance, January 1,	94,418.95 128,187.45		105,751.78 120,173.95	
Less: Utilized as Anticipated Revenue	18,368.00		25,755.00	
Fund Balance, December 31,	109,819,45		94,418.95	

SCHEDULE OF TAX RATE INFORMATION

2019

	<u>2021</u>	<u>2020</u>	2019
Tax Rate	<u>2.911</u>	3.008	3.029
Apportionment of Tax Rate:			
Municipal	.520	.508	.494
Municipal Open Space	.029	.029	.029
County	.558	.597	.570
Local and Regional School	1.804	1.874	1.936
Assessed Valuation			
2021 \$63,744,415.00			
2020	\$67,327,80	0.00	

COMPARISON OF TAX LEVIES AND COLLECTION CURRENTLY

A study of this tabulation could indicate a possible trend in future tax levies. A decrease in the percentage of current collection could be an indication of a probable increase in future tax levies.

\$67,283,600.00

		C	urrently
Year	Tax Levy	Collections	Percentage of Collections
2021	\$1,958,584.41	\$1,882,100.86	96.09%
2020	2,025,309.13	1,953,500.42	96.45%
2019	2,038,506.58	1,995,882.13	97.91%

DELINQUENT TAXES AND TAX TITLE LIENS

This tabulation includes a comparison, expressed in percentage, of the total of delinquent taxes and tax title liens, in relation to the tax levies of the last three years.

<u>Year</u>	Amount of Delinquent <u>Taxes</u>	Amount of Tax Title <u>Liens</u>	Total <u>Delinquent</u>	Percentage of Tax Levy
2021	\$63,488.38	\$44,806.54	\$108,294.32	5.53%
2020 2019	58,582.90 36,712.99	47,806.27 40,295.30	106,389.17 77,008.29	5.25% 3.78%

PROPERTY ACQUIRED BY TAX TITLE LIEN LIQUIDATION

The value of property acquired by liquidation of tax liens on December 31, on the basis of the last assessed valuation of such properties, was as follows:

Year	Amount
2021	\$391,400.00
2020	391,400.00
2019	391,400.00

COMPARISON OF WATER UTILITY LEVIES

Year	<u>Levy</u>	Cash Collections
2021	\$103,343.13	\$105,719.85
2020	108,164.07	104,500.53
2019	101,552.67	98,624.64

COMPARATIVE SCHEDULE OF FUND BALANCES

Year	Balance Dec. 31	Utilized in Budget of Succeeding Year
Current Fund: 2021 2020	\$319,563.95 387,563.95	\$68,000.00 68,000.00
2019	418,488.73 298,510.55	68,000.00 68,000.00
2017	297,615.08	62,500.00
Water Utility		
Operating Fund: 2021	\$109,819.45	\$24,540.00
2020	94,418.95	18,368.00
2019	105,751.78	25,755.00
2018 2017	130,835.55 103,716.92	25,694.00 26,744.00

Schedule of Cash - Treasurer

Current Fund

			Current
	<u>Ref.</u>		<u>Fund</u>
Balance - December 31, 2020	Α		545,574.40
Increased by Receipts:		.r	
Miscellaneous Revenue Not Anticipated	A-2	15,550.63	
Taxes Receivable	A-5	1,932,131.07	
Tax Title Liens Receivable	A-6	8,623.78	
Revenue Accounts Receivable	A-8	181,238.21	
Due From State - Senior Citizen and			
Veteran Deductions	A-9	5,000.00	
Interfunds	A-10	34,639.08	
Various Cash Liabilities and Reserves	A-12	11,138.44	
Prepaid Taxes	A-13	10,940.70	
			2,199,261.91
			2,744,836.31
Decreased by Disbursements:			
Current Year Budget Appropriations	A-3	443,707.77	
Interfunds	A-10	161,879.79	
Appropriation Reserves	A-11	52,949.45	
Various Cash Liabilities and Reserves	A-12	10,671.16	
County Taxes Payable	A-14	373,709.42	
Local and Regional School Taxes Payable	A-15	1,211,272.00	
Municipal Open Space Payable	A-16	20,183.35	
			2,274,372.94
Balance - December 31, 2021	A		470,463.37

Borough of Andover, N.J.

Schedule of Taxes Receivable and Analysis of Property Tax Levy

Current Fund

Year Ended December 31, 2021

Balance, Dec. 31,	$202\overline{1}$	311.61	1,357.71		1,669.32	61,819.06	63,488.38	A
	Cancelled			0.01	0.01		9,040.45	l
Transferred to Tax	Title Liens					5,624.05	5,624.05	A-6
Senior Citizen and Veteran	Deductions					4,750.00	4,750.00	A-2;A-9
ted	2021			56,913.57	56,913.57	1,875,217.50	1,932,131.07	A-2;A-4
Collected	2020					2,133.36	2,133.36	A-2;A-13
Added	Taxes					3,649.90	3,649.90	
	Levy					1,954,934.51	1,954,934.51	
Balance, Dec. 31,	2020	311.61	1,357.71	56,913.58	58,582.90		58,582.90	A
	Year	2014	2015	2020		2021		

Analysis of Tax Levy

1,954,934.51 3,649.90 1,958,584.41	373,691.76 699.63	374,391.39 1,211,272.00 20,183.35	1,605,846.74 352,737.67 1,958,584.41
<u>Ref.</u>	A-14 A-14	A-15 A-16	A-2
Tax yield: General Purpose Tax Added Tax (R.S. 54:4-63.1 et seq.)	County Tax Added County Taxes	Total County Tax Local District School Tax Municipal Open Space Tax	Local Tax for Municipal Purposes Additional Taxes

Schedule of Tax Title Liens Receivable

Current Fund

Year Ended December 31, 2021

Balance - December 31, 2020	Ref. A	47,806.27
Increased by: Transferred from 2021 Taxes Receivable	A-5	<u>5,624.05</u> 53,430.32
Decreased by: Receipts	A-2;A-4	8,623.78
Balance - December 31, 2021	A	44,806.54

A-7

Schedule of Property Acquired for Taxes Assessed Valuation

Current Fund

Balance - December 31, 2020	Ref. A	391,400.00
Balance - December 31, 2021	A	391,400.00

Schedule of Revenue Accounts Receivable

Current Fund

	<u>Ref.</u>	Accrued	Collected
Clerk:			
Licenses:			
Alcoholic Beverages	A-2	891.88	891.88
Clerk, Health, Planning and Zoning			
Miscellaneous Revenue not Anticipated	A-2	7,715.00	7,715.00
Municipal Court:			
Fines and Costs	A-2	930.88	930.88
Tax Collector/Assessor			
Miscellaneous Revenue not Anticipated	A-2	14,848.61	14,848.61
Interest on Investments and Deposits			
Miscellaneous Revenue not Anticipated	A-2	531.84	531.84
Energy Receipts Taxes	A-2	127,232.00	127,232.00
Uniform Construction Code:			
Fees and Permits - Building	A-2	11,665.00	11,665.00
Land Use Secretary - Sandyston Township	A-2	17,385.00	17,385.00
		181,200.21	181,200.21
			A-4

Schedule of Amount Due From (To) State of New Jersey for Senior Citizens' and Veterans' Deductions - CH. 73 P.L. 1976

Current Fund

	Ref.		
Balance - December 31, 2020	A		1,807.29
Increased by: Senior Citizens' Deductions Per Tax Billing		750.00	
Veterans' Deductions Per Tax Billing	A-5	4,250.00	5,000.00 6,807.29
Decreased by:			0,007.22
Disallowed by Tax Collector State Share of Senior Citizens and Veteran	A-5 .	250.00	
Deductions Received in Cash	A-4	5,000.00	5,250.00
Balance - December 31, 2021	A		1,557.29

Schedule of Interfunds Receivables/(Payables)

Current Fund

<u>Fund</u>	Ref.	Due From/(To) Balance Dec. 31, 2020	Increased	Decreased	Due From/(To) Balance Dec. 31, 2021
Federal and State Grants Animal Control Trust Fund Other Trust General Capital Fund Water Operating Fund	A A A A	21,355.03 (265.80) 3,250.00 (1,779.50) 22,559.73	65.80 20,183.35 141,630.64 161,879.79	26,418.60 400.00 20,183.35 8,220.48 55,222.43	(5,063.57) 68.40 144,880.64 6,440.98 146,326.45
Analysis Due To Current Fund Due From Current Fund	A-1 A	24,605.03 (2,045.30) 22,559.73		<u>.</u>	151,390.02 (4,995.17) 146,394.85
Statutory Excess Disbursed Received Municipal Open Space	A-1 A-4 A-4 A-16		161,879.79 161,879.79	400.00 34,639.08 20,183.35 55,222.43	

Borough of Andover, N.J. Schedule of Appropriation Reserves Current Fund

	Balance,	Balance		
	Dec. 31,	after	Paid or	Balance
	<u>2020</u>	<u>Transfers</u>	Charged	Lapsed
Salaries and Wages Within "CAPS":				
Municipal Clerk	305.62	305.62		305.62
Assessment of Taxes	0.04	0.04		0.04
Municipal Land Use Law	0.96	0.96		0.96
Code Enforcement	561.00	561.00		561,00
Fire Official	75.00	75.00		75.00
Public Building and Grounds	1,438.01	1,438.01		1,438.01
Board of Health	33.00	33.00		33.00
Parks and Playgrounds	7,057.20	7,057.20		7,057.20
Construction Code Official/Building Inspector	0.96	0.96		0.96
Plumbing Subcode Official	900.00	900.00		900.00
Fire Sub Code Offical	1,105.00	1,105.00		1,105.00
Electrical Sub Code Official	860.00	860.00		860.00
Total Salaries and Wages Within "CAPS"	12,336.79	12,336.79		12,336.79
Other Expenses Within "CAPS":	· ·			
Mayor and Committee	527.39	527.39		527.39
Municipal Clerk	391.17	391.17	388.94	2.23
Audit Services	14,337.50	14,337.50	14,337.50	
Computer Services	1,315.04	1,315.04	1,276.60	38.44
Revaluation	4,899.84	4,899.84	,	4,899.84
Legal Services and Costs	6,518.91	6,518.91	6,518.91	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Engineering Services and Costs	2,141.96	2,141.96	2,085.73	56,23
Municipal Land Use Law	1,075.68	1,075.68	100.80	974.88
Master Plan/Housing	6,000.00	6,000.00		6,000.00
Code Enforcement	77.47	77.47		77.47
Police - Crossing Guards	85.93	85.93		85.93
Emergency Management Services	151.00	151.00		151.00
Aid to Volunteer Fire Company Contribution	1,000.00	1,000.00	1,000.00	101100
First Aid Organization Contribution	11,870.26	11,870.26	746.62	11,123.64
Fire Official	10.00	10.00	7 10.02	10.00
Streets and Roads	6,445.37	6,445.37	5,634.26	811,11
Garbage Collection	1,019.48	1,019.48	907.32	112.16
Recycling	1,276.80	1,276.80	590.40	686.40
Public Buildings and Grounds	2,639.02		582.13	
Board of Health	655.00	2,639.02 655.00	304.13	2,056.89 655.00
Animal Control				
	200.00	200.00		200.00
Parks and Playgrounds	2,801.60	2,801.60		2,801.60
Celebration of Public Events	1,102.33	1,102.33		1,102.33
Electricity	1,189.05	1,189.05	1,997.82	(808.77)
Telephone	999.38	999.38	90.23	909.15
Fuel Oil	1,393.10	1,393.10	79.43	1,313.67
Construction Code Official/Building Inspector	10.00	10.00		10.00
Municipal Alliance	213.75	213.75		213.75
Total Other Expenses Within "CAPS"	70,347.03	70,347.03	36,336.69	34,010.34

Borough of Andover, N.J. Schedule of Appropriation Reserves

Current Fund

		Balance, Dec. 31, 2020	Balance after Transfers	Paid or Charged	Balance Lapsed
Deferred Charges and Statutory Expenditures		<u>=</u>			
Within "CAPS":			•		
Social Security (O.A.S.I.)		526.30	526.30		526.30
Unemployment Compensation Insurance		57.24	57.24		57.24
Total Deferred Charges and Statutory					
Expenditures Within "CAPS"		583.54	583.54		583.54
Total Reserves Within "CAPS"		83,267.36	83,267.36	36,336.69	46,930.67
Salaries & Wages Excluded From "CAPS":					
Sandyston Township					
Land Use/Zoning Secretary		271.56	271.56		271.56
Total Salary & Wages Excluded From "CAPS"		271.56	271.56		271.56
Other Expenses Excluded From "CAPS":					
County of Sussex					
Road Repair and Maintenance		19,295.48	19,295.48	16,772.26	2,523.22
Wantage Township					
Financial Administration		979.21	979.21	840.50	138.71
Total Other Expenses Excluded from "CAPS"		20,274.69	20,274.69	17,612.76	2,661.93
Capital Improvements Excluded from "CAPS"					
NJ Transportation Trust Fund Authority Act		18,294.87	18,294.87	18,294.87	
Total Capital Improvements Excluded from "	CAPS"	18,294.87	18,294.87	18,294.87	
Total Reserves Excluded from "CAPS"		38,841.12	38,841.12	35,907.63	2,933.49
Total Reserves		122,108.48	122,108.48	72,244.32	49,864.16
					A- 1
	<u>Ref</u>				
Analysis of Appropriation Reserves:					
Unencumbered	A	98,357.29			
Encumbered	A	23,751.19			
		122,108.48			
Analysis of Paid or Charged:					
Cash Disbursed	A-4			52,949.45	
Accounts Payable	A-12		_	19,294.87	
			_	72,244.32	
			-		

Borough of Andover, N.J.

Schedule of Various Cash Liabilities and Reserves

Current Fund

Liabilities and Reserves	Ref.	Balance Dec. 31, 2020	Increased	Decreased	Balance Dec. 31, 2021
Liabilities: Due State of NJ DCA Training Fees Due State of NJ Marriage License Fees Tay Overnavments	4 4 4	521.00	25.00	61.00	460.00 25.00
Accounts Payable Reserves for:	4 4	C1:+0+;+1	19,294.87	7,101,11	19,294.87
Master Plan Liquidation of Tax Title Liens Revaluation	444	8,507.79 5,000.00 5,000.00 33,512.94	30,433.31	14,545.15	8,507.79 5,000.00 5,000.00 49,401.10
Applied to Taxes Receivable Received Disbursed Appropriations Reserves	A-5 A-4 A-11		11,138.44 19,294.87 30,433.31	3,873.99 10,671.16 14,545.15	:

Schedule of Prepaid Taxes

Current Fund

Balance - December 31, 2020	Ref. A	2,133.36
Increased by:		
Receipts - Prepaid Taxes	A-4	10,940.70
		13,074.06
Decreased by:		
Applied to 2021 Taxes	A-5	2,133.36
Balance - December 31, 2021	Α	10,940.70

Schedule of County Taxes Payable

Current Fund

Year Ended December 31, 2021

	Ref.		
Balance - December 31, 2020	A		17.66
Increased by:			
Levy- 2021	A-5	373,691.76	
Added and Omitted Taxes	A-5	699.63	
	A-1		374,391.39
		•	374,409.05
Decreased by:			
Payments	A-4	_	373,709.42
Balance - December 31, 2021	Α	_	699.63
		. —	

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Schedule of Regional School Taxes Payable

Current Fund

~ 44	<u>Ref.</u>	
Increased by: Levy- 2021	A-1;A-5	1,211,272.00
5 11		
Decreased by: Payments	A-4	1,211,272.00

Schedule of Municipal Open Space Taxes Payable

Current Fund

Increased by:	Ref.		
Levy- 2021	A-1;A-5	20,183.35	
			20,183.35
Decreased by: Interfund - Other Trust Fund	A-4:A-10		20,183.35

Schedule of Interfunds

Federal and State Grant Fund

<u>Fund</u>	<u>Ref.</u>	Due From/(To) Balance Dec. 31, 2020	Increased	Decreased	Due From/(To) Balance Dec. 31, 2021
Current Fund	A	(21,355.03)	29,600.54	3,181.94	5,063.57
		Ref.			
	Grants Receivable	A-18	29,600.54		
	Appropriated Grants	A-19		3,181.94	
			29,600.54	3,181.94	

Borough of Andover, N.J.

Schedule of Grants Receivable

Federal and State Grant Fund

Year Ended December 31, 2021

Balance	Dec. 31, 2021	1	1	J	117,012.47	24,574.48	21,403.53	16,101.11	179,091.59
	Received	11,951.65	4,000.00					13,648.89	29,600.54
Budget	Revenue	11,951.65	4,000.00						45,701.65
Balance	Dec. 31, 2020	1	1	1	117,012.47	24,574.48	21,403.53		162,990.48
	Grant	Recycling Tonnage Reserve	Clean Communities	NJ Transportation Trust - Municipal Aid	Prospect and Old Creamery	Lindley Court	West High St.	Railroad	

A-17

Borough of Andover, N.J.

Schedule of Appropriated Reserves for Grants

Federal and State Grant Fund

Balance Ided Dec. 31, 2021	1,085.40 70,273.30 1,990.00 15,541.05 36,003.81 2,127.16 28,642.99 1,428.54 28,321.46 1,922.88 4,503.94 182,832.65 A	3,181.94 1,322.00 4,503.94
1 Expended		3,1
Transfer from 2021 Budget	11,951.65 4,000.00 29,750.00 45,701.65 A-3	A-17 A-22
Balance <u>Dec. 31, 2020</u>	59,407.05 13,531.05 36,003.81 2,127.16 28,642.99 1,922.88 141,634.94	Interfund - Current Fund Encumbered
Grant	Recycling Tonnage Grant Clean Communities NJ Transportation Trust - Municipal Aid Prospect and Old Creamery Lindley Court West High St. Railroad Emergency Management Fund	

Schedule of Unappropriated Reserves for Grants

Federal and State Grant Fund

	Balance	Balance
Grant	Dec. 31, 2020	Dec. 31, 2021
Recycling Tonnage	0.51	0.51
	A	A

Schedule of Encumbrances Payable

Current Fund

	Ref.	
Increased by: Encumbrances	A-3	7,774.99
Balance - December 31, 2021	A	7,774.99

Schedule of Encumbrances Payable

Federal and State Grant Fund

Year Ended December 31, 2021

 Ref.

 Increased by:
 A-19

 Encumbrances
 A-19

 Balance - December 31, 2021
 A

 1,322.00

A-23

Borough of Andover, N.J.

Schedule of Deferred Charges

Current Fund

Year Ended December 31, 2021

 Increased by:
 Operating Deficit
 A-1
 8,356.12

 Balance - December 31, 2021
 A
 8,356.12

Ref.

Schedule of Cash

Trust Funds

	<u>Ref.</u>	Animal Control Trust <u>Fund</u>	Other Trust <u>Funds</u>
Balance - December 31, 2020	В	1,278.40	157,435.30
Increased by Receipts:			
Dog License Fees - Borough	B-2	618.80	
Late Fees	B-2	40.00	
Miscellaneous	B-2	8.00	
Interfund - Current	B-3	1.03	
Dog License Fees - State Share	B-4	154.20	
Other Trust Funds	B-6	4	332,097.29
Total Receipts		822.03	332,097.29
ì		2,100.43	489,532.59
Decreased by Disbursements:			
Reserve Animal Control Trust			
Fund Expenditures	B-2	318.00	
Interfund - Current	B-3	66.83	
Dog License Fees - State Share	B-4	295.20	
Other Trust Funds	B-6		358,196.34
Total Disbursements		680.03	358,196.34
Balance - December 31, 2021	В	1,420.40	131,336.25

Reserve for Animal Control Trust Fund Expenditures

Trust Funds

	Ref.		
Balance - December 31, 2020	В		1,372.40
Increased by:		•	
Dog License Fees:			
Dog Licenses	B-1	618.80	
Late Fees	B-1	40.00	
Miscellaneous	B-1	8.00	
Pre-Paid Licenses Applied	B-5	32.00	
			698.80 2,071.20
Decreased by:			·
Expenditures R.S. 4:19-1511	B-1	318.00	
Statutory Excess - Due Current Fund	B-3	400.00	
•			718.00
Balance - December 31, 2021	В		1,353.20
		:	
		*	
	License Fees Collected		
<u>Year</u>			
2019		ć.	734.40
2020		; }	618.80
			1,353.20

Borough of Andover, N.J.

Schedule of Interfunds

Trust Fund

· · · Year Ended December 31, 2021

Due (to)/from Balance <u>Dec. 31, 2021</u>	(68.40)	Δ .
Decreased	66.83	66.83
Increased	401.03	1.03 400.00 401.03
Due (to)/from Balance Dec. 31, 2020	265.80	Φ
		<u>Ref.</u> B-1 B-2
	Interfund - Current Fund: Animal Control Trust Fund	Cash Disbursements - Animal Control Trust Fund Cash Receipts - Other Trust Fund Statutory Excess - Animal Control Trust Fund

Schedule of Due To (From) State Department of Health

Trust Funds

	Ref.	
Balance - December 31, 2020	В	139.80
Increased by: State Fees Collected	B-1	154.20 294.00
Decreased by: Fees Paid to State	B-1	295,20
Balance - December 31, 2021	В	(1.20)
:	Borough of Andover, N.J.	B-5
	Schedule of Pre-Paid Dog Licenses	
	Trust Funds	
4.5	Year Ended December 31, 2021	
Balance - December 31, 2020	В	32.00
Decreased by: Pre-Payments Applied to Cur	rent Year - Borough B-2	32.00

Schedule of Other Trust Funds

Trust Funds

	Balance Dec. 31, 2020	Increased	Decreased	Balance Dec. 31, 2021
Small Cities - Revolving Loan	32,153.11			32,153.11
Escrow Deposits	11,019.48	9,634.00	4,281.38	16,372.10
Tax Sale Premiums	52,000.00	2,00 110	22,300.00	29,700.00
COAH	3,619.98	1,79	,	3,621.77
Open Space	41,520.29	20,183.35	17,675.00	44,028.64
Snow Removal/Storm Recovery	14,696.32		9,736.14	4,960.18
Outside Liens		37,763.20	37,763.20	
Court POAA	48.00	2.00		50.00
Payroll	1,928.12	263,462.95	265,390.62	0.45
Park Deposits	450.00	1,050.00	1,050.00	450.00
_	157,435.30	332,097.29	358,196.34	131,336.25
$\mathcal{A}^{\mathcal{H}}$	В	B-1	B-1	В

Schedule of Cash

General Capital Fund

	Ref.		
Balance - December 31, 2020	C;C-3		403,625.57
Increased by Receipts:			
Interfund Current	C-4	141,630.64	
Capital Improvement Fund	C-6	17,000.00	
Various Reserves	C-8	26,000.00	
			184,630.64
		•	588,256.21
Decreased by Disbursements:			
Improvement Authorizations	C-7	116,220.64	
Bond Anticipation Notes	C-9	125,000.00	
Various Reserves	C-8	15,880.64	
		-	257,101.28
Balance - December 31, 2021	C;C-3		331,154.93

Analysis of Cash

General Capital Fund

	Balance	Dec. 31, 2021	19,936.03	64,841.15	144,880.64		ı	36,798.57	36,500.00	48,064.21	3,326.08	8,382.03		35,485.51	(110,880.03)	•	837.42	63.00	17,962.62	24,957.70	331,154.93	C;C:7
	fers	To				-														125,000.00	125,000.00	
	Transfers	From		17,361.87			107,638.13														125,000.00	
ements		Miscellaneous								13,000.00		2,880.64			125,000.00						140,880.64	
Disbursements	Improvement	Authorizations														1,901.38	7,657.09	1,230.00	5,389.87	100,042.30	116,220.64	
Receipts	Receipts	Miscellaneous			141,630.64																141,630.64	
Rec	Budget	Appropriation		17,000.00			10,000.00			13,000.00		3,000.00									43,000.00	
	Balance	Dec. 31, 2020	19,936.03	65,203.02	3,250.00		97,638.13	36,798.57	36,500.00	48,064.21	3,326.08	8,262.67		35,485.51	14,119.97	1,901.38	8,494.51	1,293.00	23,352.49	-	403,625.57	C;C-2
	•						e Truck	s and Roads		rks	e Equipment	mout Gear	uthorizations	Purchase of Utility Pumper	ofLand	Improvements to Senior Center	Emergency Repair to Senior Center	Computer	Improvements to Old Creamery/Prospect	Purchase of a Fire Truck		
			ÇÇ.	Capital Improvement Fund	urrent Fund		Reserve for Purchase of Fire Truck	Reserve for Improve Streets and Roads	Reserve for Debt Service	Reserve for Improve. To Parks	Reserve for Purchase of Fire Equipment	Reserve for Purchase of Turnout Gear	Improvement Authorizations	1	Acquisition of Land					Purchase of		
	٠	-	Fund Balance	Capital Impr	Interfund -Current Fund	Reserves:	Reserve for	Reserve for	Reserve for	Reserve for	Reserve for	Reserve for		10/22/01	11/12/13	06/13/16	02/13/17	10/12/20	10/12/20			

Schedule of Interfund Accounts Payable

General Capital Fund

	<u>Ref.</u>	Current <u>Fund</u>
Balance - December 31, 2020	C	3,250.00
Decreased by: Cash Receipts	C-2	141,630.64
Balance - December 31, 2021	C	144,880.64

Borough of Andover, N.J.

Schedule of Deferred Charges to Future Taxation - Unfunded

General Capital Fund

	;	Expenditures	125,000.00 C-9	
	Balance	Dec. 31, 2021	125,000.00 C	
Notes paid	by Budget	Appropriation	<u>0</u> 35,000.00 C-9	
	Balance	Dec. 31, 2020	160,000.00 C	
		Improvement Description	Acquisition of Land	
			11/12/13	

Schedule of Capital Improvement Fund

General Capital Fund

	Ref.	
Balance - December 31, 2020	C	65,203.02
Increased by: Budget Appropriation	C-2	17,000.00 82,203.02
Decreased by: Appropriated to Finance Improvement Authorizations	C-7	17,361.87
Balance - December 31, 2021	. C	64,841.15

Borough of Andover, N.J.

Schedule of Improvement Authorizations

General Capital Fund

	Unfimded	14,119.97			14,119.97 C		
Balance Dec. 31, 2021	Funded	35,485.51	837.42		79,306.25 C		
Paid or	Charged	1 001 38	7,657.09 1,230.00	5,389.87 100,042.30	116,220.64 C-2		
2021	Authorizations			125,000.00	125,000.00	17,361.87	125.000.00
.ce 2020	Unfunded	14,119.97			14,119.97 C	l	
Balance Dec 31 2020	Funded	35,485.51	1,293.00 1,293.00	23,352.49	70,526.89 C	Ref. C-6 C-8	
9240	Amount	286,941.00 420,000.00	25,000.00 1,293.00	32,000.00	3 3	Capital Improvement Fund Capital Reserves	
Ordinance	Date	10/22/01 11/12/13	02/13/17 10/12/20	10/12/20		Capital Impr Ca	
	Improvement Description General Improvements:	Purchase of Utility Pumper Acquisition of Land	Emergency Repair to Senior Center Purchase of Computer	Improvements to Old Creamery/Prospect Purchase of a Fire			

Schedule of Various Reserves

General Capital Fund

<u>Description</u>	Balance Dec. 31, 2020	Increased	Decreased	Balance Dec. 31, 2021
Purchase of Fire Truck	97,638.13	10,000.00	107,638.13	
Improve. to Streets & Roads	36,798.57	•	·	36,798.57
Debt Service	36,500.00			36,500.00
Purchase Turnout Gear	8,262.67	3,000.00	2,880.64	8,382.03
Purchase of Fire Equipment	3,326.08			3,326.08
Improvements to Parks	48,064.21	13,000.00	13,000.00	48,064.21
	230,589.66	26,000.00	123,518.77	133,070.89
	С			С
	<u>Ref.</u>			
Cash Receipt	C-2	26,000.00		
Cash Disbursement	C-2		15,880.64	
Improvement Authorizations	C-7		107,638.13	
		26,000.00	123,518.77	

Borough of Andover, N.J.

Schedule of Bond Anticipation Notes Payable

General Capital Fund

Decreased	160,000.00	125,000.00 35,000.00 160,000.00
Balance <u>Dec. 31, 2020</u>	160,000.00 160,000.00 C	Ref. C-2 C-5
Interest <u>Rate</u>	1.85%	Disbursed Funded by Budget Appropriation
Date of Maturity	02/26/21	y Budget A
Date of Issue	02/28/20	Funded b
Date of Original <u>Issue</u>		
Improvement Description	Acquisition of Land	
Ord. <u>Date</u>	11/12/2013	

Borough of Andover, N.J.

Schedule of Bonds and Notes Authorized But Not Issued

General Capital Fund

Balance <u>Dec. 31, 2021</u>	125,000.00 Footnote C
Increased By Cancelled BAN	125,000.00 C-7
Improvement Description	Acquisition of Land
Date	

Schedule of Cash

Water Utility Fund

	Ref.	Operating	<u>Capital</u>
Balance - December 31, 2020	D; D-5	139,978.56	246,610.20
Increased by Receipts:			
Miscellaneous Revenue Not Anticipated	D-2	1,448.61	
Consumer Accounts Receivable	D-6	98,907.93	
Interfund-Current Fund	D-7	8,220.48	
Interfund-Water Capital	D-7	8,839.85	
Water Overpayments	D-11	7,543.29	
Reserve for:			
Water Meters and Towers	D-14		11,207.58
Due From the State of N.JARP	D-18		29,464.20
		124,960.16	40,671.78
		264,938.72	287,281.98
Decreased by Disbursements:			
Budget Appropriations	D-3	100,563.18	
Interfund - Water Operating Fund	D-7		8,839.85
Improvement Authorizations	D-13		150,595.45
Appropriation Reserves	D-10	6,462.59	
		107,025.77	159,435.30
Balance - December 31, 2021	D; D-5	157,912.95	127,846.68

Borough of Andover, N.J.

Analysis of Cash

Water Utility Capital Fund

Balance Dec. 31, 2021	57,175.70 8,707.58 68,238.57 (8,707.58) (29,464.20)	868.95 397.70 2,000.00 280.01 17.00 28,332.95 127,846.68 D;D-4
sfers From	58,928.40	58,928.40
Transfers To		58,928.40
Disbursements <u>Miscellaneous</u>	8,839.85	8,839.85
Improvement <u>Authorizations</u>		120,000.00 30,595.45 150,595.45
Miscellaneous <u>Receipts</u>	8,707.58 2,500.00 29,464.20	40,671.78
Balance Dec. 31, 2020	57,175.70 . 65,738.57 132.27	868.95 397.70 2,000.00 280.01 17.00 120,000.00 246,610.20 D:D-4
	Capital Improvement Fund Reserve for Water Tower Reserve for Water Meters Interfund - Water Operating Fund Due From State of N.J ARP	Improvement Authorizations Supply and Distribution System Fire Hydrant Repair Purchase of Storage Building Repairs to Water Main Breaks New Pump Controller at Pump House Improvement to Water Tower Improvement to Water Tower
	Capital Improvement Fund Reserve for Water Tower Reserve for Water Meters Interfund - Water Operating Due From State of N.J A	06/04/08 11/08/10 12/27/10 12/27/10 11/14/11 09/14/20

Borough of Andover, N.J.

Schedule of Consumer Accounts Receivable

Water Utility Operating Fund

Balance <u>Dec. 31, 2021</u>	14,490.35 D	
Decreased	105,719.85	98,907.93 6,811.92 105,719.85 D-2
Charges	103,788.87	
Balance Dec. 31, 2020	16,421.33 D	<u>Ref.</u> D-4 D-11
	Consumer Accounts Receivable	Rents Received Overpayments Applied

Schedule of Interfund Accounts Receivable (Payable)

Water Utility Fund

		Wate	Water		
		Operating	g Fund	Capital Fund	
		Water		Water	
		Capital	Current	Operating	
		<u>Fund</u>	<u>Fund</u>	Fund	
	Ref.				
Balance - December 31, 2020	D	132.27	1,779.50	(132.27)	
Increased by:					
Cash Disbursements	D-4			8,839.85	
Cash Receipts	D-4	8,839.85	8,220.48		
Balance - December 31, 2021	D	(8,707.58)	(6,440.98)	8,707.58	

Schedule of Fixed Capital

Water Utility Capital Fund

Description	Balance Dec. 31, 2020	Balance Dec. 31, 2021
Plumbing Equipment	11,172.30	11,172.30
Storage Tanks and Standpipes	17,930.56	17,930.56
Meters	10,119.91	10,119.91
Water Hydrants	1,239.00	1,239.00
Equipment	3,374.00	3,374.00
Water and Sewer Lines	44,740.80	44,740.80
Fire Tanks and Standpipes	3,166.96	3,166.96
Wells	4,059.50	4,059.50
Fence	2,330.00	2,330.00
Pump	17,914.00	17,914.00
Renovate Water Tower	10,000.00	10,000.00
Service Pipes and Stops	1,845.55	1,845.55
Pumping System Land	1,652.00	1,652.00
Miscellaneous Supplies	5,896.33	5,896.33
Improvements to Water Lines	153,478.50	153,478.50
Improvements to Water Tower	97,660.00	97,660.00
Water Mains	13,000.00	13,000.00
	399,579.41	399,579.41
	D	D

Borough of Andover, N.J.

· Schedule of Fixed Capital Authorized and Uncompleted

Water Utility Capital Fund

		Balance,	Dec. 31, 2021		111,500.00	4,000.00	2,000.00	10,300.00	5,900.00	120,000.00	58,928.40	312,628.40	D
2021	Authorizations Deferred	Reserve for	<u>Amortization</u>								58,928.40	58,928.40	D-13
		Balance,	Dec. 31, 2020		111,500.00	4,000.00	2,000.00	10,300.00	5,900.00	120,000.00		253,700.00	Q
		lance	Amount		111,500.00	4,000.00	2,000.00	10,300.00	5,900.00	120,000.00	58,928.40		
Ordinance	Ordin	<u>Date</u>		06/04/08	11/08/10	12/27/10	12/27/10	11/14/11	09/14/20	10/12/21			
			<u>Description</u>	Water Utility Imp. To the Water	Supply and Distribution System	Fire Hydrant Repair	Purchase of Storage Building	Repairs to Water Main Breaks	New Pump Controller at Pump House	Improvement to Water Tower	Improvement to Water Tower		

Schedule of Appropriation Reserves

Water Utility Operating Fund

		Balance, Dec. 31, 2020	Balance After <u>Transfers</u>	Paid or Charged	Balance <u>Lapsed</u>
Operating:					
Other Expenses		26,454.71	26,454.71	2,342.59	24,112.12
Audit		4,120.00	4,120.00	4,120.00	
Utilities		2,487.92	2,487.92		2,487.92
		33,062.63	33,062.63	6,462.59	26,600.04
				D-4	D-1
	Re	<u>f.</u>			
	Unencumbered D	32,281.46			
	Encumbered D	781.17			
		33,062.63			

Schedule of Overpayments

Water Utility Operating Fund

·	Ref.	
Balance - December 31, 2020	D	6,811.92
Increased by:		
Collections	D-4	7,543.29
		14,355.21
Decreased by:		
Refunded	D-4	
Applied	D-6	6,811.92
Balance - December 31, 2021	D	7,543.29

Schedule of Accrued Interest

Water Utility Operating Fund

	Ref.	Bond Anticipation Notes
Balance - December 31, 2020	D	7,596.83
Balance - December 31, 2021	D	7,596.83

Borough of Andover, N.J.

Schedule of Improvement Authorizations

Water Utility Capital Fund

Balance Dec. 31, 2021 Funded	868.95	397.70	2,000.00	280.01	17.00		28,332.95	31,896.61 D
Expenditures						120,000.00	30,595.45	150,595.45
2021 Authorizations							58,928.40	58,928.40 D-9; D-17
Balance Dec. 31, 2020 Funded	868.95	397.70	2,000.00	280.01	17.00	120,000.00		123,563.66 D
ance Amount	111,500.00	4,000.00	2,000.00	10,300.00	5,900.00	120,000.00	58,928.40	
Ordinance Date	06/04/08	11/08/10	12/27/10	12/27/10	11/14/11	09/14/20	10/12/21	v :
Improvement Description	Repair and Maint. Of Water Meters Supply and Distribution System	Fire Hydrant Repair	Purchase of Storage Building	Repairs to Water Main Breaks	New Pump Controller at Pump House	Improvement to Water Tower	Improvement to Water Tower	

Schedule of Reserves

Water Utility Capital Fund

Description	Balance Dec. 31, 2020	Increased	Balance Dec. 31, 2021
Reserve for Water Tower		8,707.58	8,707.58
Reserve for Water Meters	65,738.57	2,500.00	68,238.57
	65,738.57	11,207.58	76,946.15
		D-4	

Schedule of Capital Improvement Fund

Water Utility Capital Fund

Year Ended December 31, 2021

D	^	£	•
1/	U	T	٠

Balance - December 31, 2020 D

57,175.70

Balance - December 31, 2021

D

57,175.70

D-16

Schedule of Reserve for Amortization

Water Utility Capital Fund

Year Ended December 31, 2021

Ref.

Balance - December 31, 2020

D

431,079.41

Balance - December 31, 2021

D

431,079.41

Borough of Andover, N.J.

Schedule of Deferred Reserve for Amortization

Water Utility Capital Fund

Balance, Dec. 31, 2021	80,000.00 4,000.00 2,000.00 10,300.00 5,900.00 120,000.00 58,928.40 58,928.40
Fixed Capital Authorized	58,928.40 58,928.40 D-18
Balance, Dec. 31, 2020	80,000.00 4,000.00 2,000.00 10,300.00 5,900.00 120,000.00
Date of Ordinance	06/03/04 11/08/10 12/27/10 12/27/10 09/12/11 09/14/20
Improvement Description	Water Utility Improvements to the Water Supply and Distribution System Fire Hydrant Repair Purchase of Storage Building Repairs to Water Main Breaks Repairs to Water Tower Improvement to Water Tower Improvement to Water Tower

Schedule of Due from State of N.J. - ARP

Water Utility Capital Fund

•	Increased	Decreased	D 1
	by	by	Balance
<u>Purpose</u>	Grant Awarded	Receipts	Dec. 31, 2021
Emergency Authorization	58,928.40	29,464.20	29,464.20
	D-17	D-4	D

Borough of Andover, N.J.

Schedule of Cash-Treasurer

Public Assistance Fund

Year Ended December 31, 2021

	Ref.	P.A.T.F. Account #1
Balance - December 31, 2020	E;E-2	2,000.00
Balance - December 31, 2021	E;E-2	2,000.00

Borough of Andover, N.J.

Schedule of Cash and Reconciliation

Public Assistance Fund

Year Ended December 31, 2021

	Ref.	
Balance - December 31, 2020	E-1	2,000.00
Balance - December 31, 2021	E-1	2,000.00
Reconciliation - December 31, 2021		P.A.T.F. Account #1
Balance on Deposit per Statement of: Provident Bank		2,000.00
Balance - December 31, 2021		2,000.00

Borough of Andover, N.J.

Schedule of Reserve for Public Assistance

Public Assistance Fund

Year Ended December 31, 2021

	Ref.	
Balance - December 31, 2020	E	2,000.00
Balance - December 31, 2021	Е	2,000.00

BOROUGH OF ANDOVER

PART II

REPORT ON INTERNAL CONTROL AND ON COMPLIANCE AND OTHER MATTERS

COMMENTS AND RECOMMENDATIONS

YEAR ENDED DECEMBER 31, 2021



Steven D. Wielkotz, CPA, RMA, PSA Matthew B. Wielkotz, CPA, PSA Paul J. Cuva, CPA, RMA, PSA James J. Cerullo, CPA, RMA, PSA Thomas M. Ferry, CPA, RMA, PSA

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Members of the Borough Council Borough of Andover Andover, New Jersey 07821

We have audited, in accordance with auditing standards generally accepted in the United States of America; audit requirements as prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey; and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements-regulatory basis of the Borough of Andover in the County of Sussex as of and for the year ended December 31, 2021 and the related notes to the financial statements, and have issued our report thereon dated August 22, 2022, which was adverse due to being presented in accordance with New Jersey regulatory basis of accounting.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements-regulatory basis, we considered the Borough of Andover's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements-regulatory basis, but not for the purpose of expressing an opinion on the effectiveness of the Borough of Andover's internal control. Accordingly, we do not express an opinion on the effectiveness of the Borough of Andover's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.



Honorable Mayor and Members of the Borough Council Page 2

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Findings and Questioned Costs as 2020-01, that we consider to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Borough of Andover's financial statements-regulatory basis are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

However, we noted certain immaterial instances of noncompliance that we have reported to the management of the Borough of Andover in the accompanying comments and recommendations section of this report.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Borough of Andover internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Borough of Andover internal controls and compliance. Accordingly, this communication is not suitable for any other purpose.

Steven D. Wielkotz, C.P.A.

Registered Municipal Accountant

No. 413

WIELKOTZ & COMPANY, LLC

Certified Public Accountants

Pompton Lakes, New Jersey

August 22, 2022



BOROUGH OF ANDOVER

SUMMARY OF FINDINGS AND RESPONSES YEAR ENDED DECEMBER 31, 2021

Summary of Auditor's Results:

An unmodified opinion was issued on the Borough's financial statements prepared on an other comprehensive basis of accounting.

The audit did disclose significant deficiencies in the internal controls of the Borough.

The Borough was not subject to the single audit provisions of Uniform Guidance and State Circular 15-08 OMB for 2021 as grant expenditures were less than the single audit thresholds identified in the Circulars.

Findings Relating to the Financial Statements which are required to be Reported in Accordance with Generally Accepted Government Auditing Standards:

The audit did disclose findings required to be reported under Generally Accepted Government Auditing Standards, as follows:

Finding 2021-01:

Segregation of Duties

The Borough does not maintain an adequate segregation of duties within the Treasury and Payroll Department. Segregation of duties refers to separating those functions that place too much control over a transaction or class of transactions that would enable a person to misappropriate funds and prevent detection within a reasonable period of time. The Chief Financial Officer controls disbursements of funds, has control of checks, and reconciles bank statements. Within the payroll department, preparation of payroll, signing of checks and bank reconciliation is also performed by one employee, there is also a lack of internal controls within the computer software system. These situations occur because of the limited number of employees qualified to perform other accounting functions. The Borough was made aware of this lack on internal control and will consider strengthening Internal Control within reason of the costs and benefits derived.

Recommendation:

That adequate segregation of duties within the Treasury and Payroll Departments be maintained.

Management Response:

The Borough will consider strengthening internal control within reason of costs, benefits derived and budget constraints.

Findings and Questioned Costs for Federal Awards:

Not applicable

Findings and Questioned Costs for State Awards:

Not applicable

BOROUGH OF ANDOVER

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED DECEMBER 31, 2021

Finding 2020-01:

Condition:

The Borough does not maintain an adequate segregation of duties within the Treasury and Payroll Department. Segregation of duties refers to separating those functions that place too much control over a transaction or class of transactions that would enable a person to misappropriate funds and prevent detection within a reasonable period of time. The Chief Financial Officer controls disbursements of funds, has control of checks, and reconciles bank statements. Within the payroll department, preparation of payroll, signing of checks and bank reconciliation is also performed by one employee, there is also a lack of internal controls within the computer software system. These situations occur because of the limited number of employees qualified to perform other accounting functions. The Borough was made aware of this lack on internal control and will consider strengthening Internal Control within reason of the costs and benefits derived.

Current Status:

Corrective action has not been taken. The Borough was made aware of this lack on internal control and will consider strengthening Internal Control within reason of the costs and benefits derived.

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GENERAL COMMENTS

Cash Balances

Cash balances in all funds were verified by independent certificates obtained from the depositories as of December 31, 2021, and at August 22, 2022, in connection with the supplemental reconciliations made for all officials. Cash on hand was counted on that date.

Contracts and Agreements Required to be Advertised for N.J.S.A. 40A:11-4

N.J.S. 40A:11-3 states:

- a. "When the cost or price of any contract awarded by the contracting agent in the aggregate does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by ordinance or resolution, as appropriate to the contracting unit, of the governing body of the contracting unit without public advertising for bids, except that the governing body of any contracting unit may adopt an ordinance or resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L. 1971, c.198 (C.40A:11-9), the governing body of the contracting unit may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Any contracts made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to subparagraph (i) of paragraph (a) of subsection (1) of section 5 of P.L. 1971, c.198 (C.40A:11-5) may be awarded for a period not exceeding 12 consecutive months. The Division of Local Government Services shall adopt and promulgate rules and regulations concerning the methods of accounting for all contracts that do not coincide with the contracting unit's fiscal year.
- c. The Governor, in consultation with the Department of the Treasury, shall, no later than March 1 of every fifth year beginning in the fifth year after the year in which P.L. 1999, c.440 takes effect, adjust the threshold amount and the higher threshold amount which the governing body is permitted to establish, as set forth in subsection a. of this section, or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in section 2 of P.L. 1971, c.198 (C.40A:11-2), and shall round the adjustment to the nearest \$1,000. The Governor shall, no later than June 1 of every fifth year, notify each governing body of the adjustment. That adjustment shall become effective on July 1 of the year in which it is made."

N.J.S.A. 40A:11-4 states: "Every contract awarded by the contracting agent for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the governing body of the contracting unit to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this act or specifically by any other law. The governing body of a contracting unit may, by resolution approved by a majority of the governing body and subject to subsection b. and c. of this section, disqualify a bidder who would otherwise be determined to be the lowest responsible bidder, if the governing body finds that it has had prior negative experience with the bidder."

Effective July 1, 2020, the bid threshold in accordance with N.J.S.A. 40A:11-3 and 40A:11-4 (as amended) is \$17,500.00 and with a qualified purchasing agent the threshold may be up to \$44,000.00.

Contracts and Agreements Required to be Advertised for N.J.S.A. 40A:11-4 (continued)

The Governing Body of the Borough of Andover have the responsibility of determining whether the expenditures in any category will exceed the bid threshold within the fiscal year and where question arises as to whether any contract or agreement might result in violation of the statute, the Borough Attorney's opinion should be sought before a commitment is made.

The minutes indicated the bids were requested by public advertising per N.J.S.A. 40A:11-4. The minutes also indicated that resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 40A:11-5 for Borough Appraiser, Engineer, Auditor, Attorney, Municipal Prosecutor, Borough Planner, Special Prosecutor, Insurance Agent and Bond Counsel.

Inasmuch as the system of records did not provide for the accumulation of payments for categories for the performance of any work or the furnishing or hiring of any material or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear cut violation existed. None were noted.

Our review of the Borough's minutes indicated that resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 40A:11-5.

Our examination of expenditures did not reveal any individual payments, contracts or agreements in excess of the statutory threshold "for the performance of any work or the furnishing or hiring of any materials or supplies," other than those where bids had been previously sought by public advertisement or where a resolution had been previously adopted under the provisions of N.J.S.A. 40A:11-6.

The Borough is a member of the Sussex Co-op Pricing Council.

Collection of Interest on Delinquent Taxes and Assessments

The statute provides the method for authorizing interest and the maximum rates to be charged for the nonpayment of taxes or assessments on or before the date when they would be delinquent.

The Governing Body on January 6, 2021 adopted the following resolutions authorizing interest to be charged on delinquent taxes:

BE IT FURTHER RESOLVED that the interest rate on delinquent taxes shall be 8% per annum on the first \$1,500.00 of the delinquency and 18% per annum on any amount in excess of \$1,500.00 and a penalty of 6% against a delinquency in excess of \$10,000.00 on properties that fail to pay the delinquency prior to the end of the calendar year, and any balances under \$5.00 can be cancelled, and

BE IT FURTHER RESOLVED that a penalty of 10% shall be levied on delinquent water rents for the ensuing year.

It appears from an examination of the collector's record that interest was collected in accordance with the forgoing resolution.

Delinquent Taxes and Tax Title Liens

The last tax sale was held on December 9, 2020 and was complete, except for properties in bankruptcy. A tax sale should be held each year.

The following comparison is made of the number of tax title liens receivable on December 31 of the last three years:

Year	Number of Liens
2021	8
2020	9
2019	9

It is essential to good management that all means provided by statute be utilized to liquidate tax title liens in order to get such properties back on a taxpaying basis.

Verification of Delinquent Taxes and Other Charges

.1

A test verification of delinquent charges and current payments was made in accordance with the requirements of the Division of Local Government Services.

The result of the test which was made as of December 31, 2021 is not yet known, but a separate report will be rendered if any irregularities are developed.

In addition, analytical review procedures were utilized to ascertain the validity of the receivables.

Segregation of Duties

The Borough does not maintain an adequate segregation of duties within the Treasury and Payroll Department. Segregation of duties refers to separating those functions that place too much control over a transaction or class of transactions that would enable a person to misappropriate funds and prevent detection within a reasonable period of time. The Chief Financial Officer controls disbursements of funds, has control of checks, and reconciles bank statements. Within the payroll department, preparation of payroll, signing of checks and bank reconciliation is also performed by one employee, there is also a lack of internal controls within the computer software system. These situations occur because of the limited number of employees qualified to perform other accounting functions.

Management Response:

The Borough was made aware of this lack on internal control and will consider strengthening Internal Control within reason of the costs, benefits derived and budget constraints.

OTHER COMMENTS

Finance

1. Various purchases, across funds, were not properly encumbered.

Management Response:

The requisition and purchase process will be reviewed for possible solutions.

RECOMMENDATIONS

- 1. That the Borough consider strengthening internal control in the treasury and payroll departments.
- 2. That all requisitions be properly approved and encumbered prior to purchase.

Status of Prior Years' Audit Findings/Recommendations

A review was performed on all prior years' recommendations and corrective action was taken on all with the exception of the following which is included in this year's recommendations:

- 1. That the Borough consider strengthening internal control in the treasury and payroll departments.
- 2. That all requisitions be properly approved and encumbered prior to purchase.

The problems and weaknesses noted in my review were not of such magnitude that they would affect my ability to express an opinion on the financial statements taken as a whole.

Should any questions arise as to my comments or recommendations, or should you desire assistance in implementing our recommendations, please do not hesitate to call me.

Very truly yours,

Steven D. Wielkotz, C.P.A.

Registered Municipal Accountant

No. 413

WIELKOTZ & COMPANY, LLC

Certified Public Accountants